National Spatial Strategy

Irish Spatial Perspectives - Paper 6
"Enterprise Employment and
Productivity Trends"

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1 Introduction and Background

This paper forms a key part of a body of research commissioned as part of the National Spatial Strategy and which forms the second of four stages in its preparation. Together with 21 other research areas being pursued at this time, this stage is intended to provide a strong analytical basis for understanding the spatial functioning of Ireland and in turn to provide a basis for developing strategic choices and policies in the pursuit of the goal of "Balanced Regional Development". These policies will be developed in the third stage of preparing the NSS through the development of policy papers based on the spatial research.

The full extent of the research areas and the overall timescale for preparing the NSS, are set out in the document "Report on the Scope and Delivery of the National Spatial Strategy".

At the heart of the National Spatial Strategy is an acceptance of the strong relationship between the spatial pattern of development of Ireland and the underlying economic and employment structure as one of the key determinants of this.

Furthermore, understanding the dynamics behind this economic structure by way of analysis of recent trends and patterns, in terms of where manufacturing and traded firms are locating, their activities, productivity and performance, is expected to provide clear pointers as to future spatial patterns and the factors that may be available to alter this.

As such, this paper seeks to answer four basic questions as follows:

Question 1: What is the sectoral structure of the regions at present?

By way of analysing the sectoral distribution of firms by various areas, it is intended to establish where particular sectors may be concentrated. In particular, the performance of the more "advanced" sectors such as Information Technology/Internationally Traded Services and the Chemical/Pharmaceutical sectors will be analysed to establish where the "new economy sectors" are locating.

Also of interest will be the size and ownership structure, in terms of firms employing over 50 people and whether of "Irish" or foreign ownership. This latter parameter gives us an interesting insight into locational preferences for inward investment.

This stage two analysis will permit the integration of parallel areas of research in the transportation, and education fields in stage three in order to explore the nature of any cyclical relationship between the spatial structure of Ireland and the drivers of this structure in terms of economic, physical and social infrastructure.

Question 2: What trends have been evident in recent times and particularly in the last 3-5 years

The dynamism of the Irish economy is well established at this time, however as the National Development Plan indicates, the distribution of a strong overall performance has not been even on the ground.

By addressing this question, temporal aspects to all of the data fields collected as part of this research have been established which adds an invaluable three dimensional aspect to the two dimensional static data available.

Question 3: What do production and productivity indicators tell us about future patterns of enterprise?

The National Spatial Strategy must have at its core, a clear vision as to the potential future spatial structure of Ireland, bearing in mind certain assumptions and the implementation of key actions. Likewise, in the field of enterprise, analysis of production and productivity indicators such as gross output per person, wages and salaries, gross value added and investment in research and development (R+D) gives another perspective as to the future strength of various areas in terms of the robustness of present day structures. In answering this question, this paper will try to identify such areas.

Question 4: What is the nature of the interrelationship between sectoral structure and productivity

In this area, the paper will seek to explore the cyclical relationship between sectoral composition and productivity as a prelude to the consideration of inter-linkages between spatial aspects to sectoral composition and various levels of infrastructural availability. In turn, this area in stage three will reveal what areas of employment structure are amenable to change through key investment decisions.

Structure of this Paper

This paper has been structured to respond to these basic questions in terms of tabular, textual and graphic means highlighting the key trends in terms of each of the variables examined.

The variables have been grouped for analysis purposes into successive sections as follows:

Section Two: Contextual information at Regional Level

Variables Discussed

Population, Labour Force, Employment and Gross Value Added data from the most recent set of regional accounts are presented in order to set the context and present the apparent productivity disparities which will be explored in greater detail in the main body of the paper.

Section Three: Spatial Patterns in Enterprise at County Level

Variables Discussed

Size Structure, Ownership, Sectoral Structure, "Advanced Sector" composition.

Section Four: Dynamics of the Enterprise Base at County Level

Variables Discussed (over the period 1995-1998)

Change in ownership structure, Employment Change, Change in composition of "advanced sectors"

Section Five: Productivity Trends in Manufacturing at County Level

Variables Discussed

Gross Output/Gross Value Added/Wages & Salaries per Person Employed, Investment in Research and Development

Section Six: Sectoral Structure and Productivity Inter-Linkages

In this section, the groundwork for the Policy Paper on enterprise and its spatial needs in Stage Three in terms of expressing a clear understanding of the spatial structure of Irelands employment and enterprise patterns will be laid in terms of the interrelationships between sectoral structure and productivity allied to what may be the drivers of this.

2 Context - Socio-Economic Indicators at Regional Level

This section sets out some basic demographic and economic indicators for the eight planning (or NUTS 3) regions in the country. Other analytical papers produced for the National Spatial Strategy will explore these socio-economic trends and patterns in more detail. However, it is considered appropriate to present some of this basic information so that the data presented on trends and patterns within manufacturing and internationally traded services can be placed in context.

One of the main aims of this paper is to try to explain (in part) the productivity differences that exist between different regions. Before we examine the degree to which productivity differences can be explained by activity in manufacturing and internationally-traded services, it is worth reviewing the apparent productivity differentials between the regions in 1997, the most recent year for which regional accounts have been produced by the CSO.

Table 2.1: Population Change at Regional Level

	Population 1991	Population 1997	Population Change 1991-1997	Share of Population	Proportion Urban Population
	000s	000s	%	%	%
State	3,526	3,661	3.8%	100%	58%
S&E Region	2,577	2,690	4.4%	73%	68%
Dublin & Mid-East	1,350	1,434	6.2%	39%	86%
Dublin	1,025	1,074	4.7%	29%	98%
Mid-East	325	360	10.7%	10%	52%
South-East	383	392	2.3%	11%	41%
South-West	532	547	2.8%	15%	54%
Mid-West	311	317	2.0%	9%	42%
BMW Region	949	970	2.2%	26%	32%
Border	403	406	0.7%	11%	32%
Midlands	202	207	2.7%	6%	35%
West	344	357	3.7%	10%	30%

Source: CSF Evaluation Unit

The table above shows the distribution of the population in 1991 and 1997 and highlights a number of points:

- The Southern & Eastern region accounts for approximately three-quarters of the population while the BMW region accounts for one quarter.
- Population growth in the Southern & Eastern region was twice that of the BMW region with the Mid-East (Meath, Kildare and Wicklow) showing the largest increase.
 Dublin and the Mid-East combined accounts for approximately 40% of the population.
- The proportion of the population living in urban areas in the Southern & Eastern region is twice that of the BMW region. Even with the exclusion of Dublin, all other regions in the Southern & Eastern region have a higher proportion of urban dwellers compared to the BMW region.

Table 2.2: Labour Force and Dependency Ratios

	Labour Force 1997	Labour Force as Share of Population	Share of Labour Force	Dependency Ratio
	000s	%	%	%
State	1,539	42%	100%	54%
S&E Region	1,147	43%	74%	52%
Dublin & Mid-East	640	45%	42%	49%
Dublin	485	45%	31%	47%
Mid-East	156	43%	10%	53%
South-East	157	40%	1 0%	57%
South-West	221	40%	1 4%	55%
Mid-West	128	40%	8%	56%
BMW Region	393	40%	26%	61%
Border	160	39%	10%	61%
Midlands	86	41%	6%	60%
West	147	41%	10%	61%

Source: CSF Evaluation Unit

- The labour force equates to 45% of the population in Dublin and the Mid-East combined which is somewhat higher than it is in all other regions where it averages approximately 40%. As with the population generally, the Southern and Eastern region accounts for three quarters of the labour force with one quarter residing in the BMW region.
- Looking at the inverse of this picture, the dependency ratio (the population aged less than 15 and 65 or more as a proportion of the population aged 15 to 64 years) in Dublin and the Mid-East combined at 49% is lower than in any other NUTS 3 region. The highest dependency ratios are in the BMW region

Table 2.3: Employment Patterns Across the Regions

	Total Employed	Employed as Share of	Sectoral Co	omposition of Er	nployment
	1997	Population	Agriculture	Industry*	Services
	000s	%	%	%	%
State	1,380	38%	10.3	28.3	61.4
S&E Region	1,029	38%	7.8	27.1	65.2
Dublin & Mid-East	573	40%	2.5	24.2	73.4
Dublin	431	40%	0.8	21.8	77.5
Mid-East	143	40%	8.0	31.5	60.5
South-East	140	36%	17.6	31.5	50.9
South-West	201	37%	12.0	29.5	58.5
Mid-West	115	36%	14.2	32.1	53.7
BMW Region	351	36%	17.6	31.9	50.6
Border	141	35%	14.6	35.3	50.1
Midlands	77	37%	13.8	31.5	54.7
West	133	37%	22.9	28.3	48.8

Source: CSF Evaluation Unit

- Mirroring the dependency ratio, the table above provides details on the number of people in employment in each region and shows Dublin and the Mid-East combined at 40% to be higher than the range of 35%-37% in the other NUTS 3 regions
- In terms of setting the context for this paper on trends in the enterprise base, the figures providing the sectoral composition of employment in the regions are of particular relevance. At a national level, agriculture accounts for 1 in 10 workers, 3 in 10 work in industry and the other six in 10 work in the services sector both private (tourism, professional services etc.) and public (health, education etc.).
- The different employment structure across the regions is one of the first keys to understanding the output and per capita value added of the regions. Leaving Dublin aside, agriculture accounts for a low of 8% of employment in the Mid-East region and this ranges up to 23% in the West (Galway, Mayo and Roscommon). The proportion of the population working in industry is actually lowest in Dublin (22%) and is highest in the Border region (35%). Not surprisingly, Dublin has the highest proportion of its workforce in the services sector (public and private) at 78% while the South-East, the Border and the West regions have the lowest proportions with 1 in 2 workers being employed in the services economy.

^{*. &}quot;Industry" relates to Manufacturing, Building and Construction.

Table 2.4: Gross Value Added and the Composition of GVA

	Total Gross	Share of Gross	Co	omposition of G\	/A
	Value Added	Value Added	Agriculture	Industry*	Services
	IR£000s	%	%	%	%
State	47,821	100%	4.0%	42.7%	53.3%
S&E Region	38,770	81%	3.2%	43.6%	53.3%
Dublin & Mid-East	23,082	48%	0.9%	39.6%	59.6%
Dublin	18,985	40%	0.3%	35.5%	64.3%
Mid-East	4,097	9%	3.5%	58.7%	37.8%
South-East	4,307	9%	7.7%	50.5%	41.9%
South-West	7,629	16%	6.0%	49.6%	44.4%
Mid-West	3,751	8%	6.3%	48.2%	45.5%
BMW Region	9,052	19%	7.7%	39.0%	53.4%
Border	4,062	8%	8.0%	43.6%	48.4%
Midlands	1,743	4%	7.5%	33.7%	58.8%
West	3,247	7%	7.3%	36.0%	56.7%

Source: CSO Regional Accounts 1997

- The examination of employment differences leads us to examine the contribution of each region to Gross Value Added, which added together is the total output (or GDP) of the country.
- The Southern & Eastern region accounted for 81% of GVA in 1997 which is somewhat disproportionate to its share of total employed in the economy (75%).
- There are some interesting comparisons between the sectoral composition of employment (Table 2.3) and the sectoral composition of GVA (Table 2.4). At a national level, agriculture accounts for 10% of total employment but only 4% of GVA while industry accounts for 28% of total employed but 43% of GVA.

While these kinds of conclusions are not so surprising, they do provide useful contextual information for exploring productivity differences within the economy. The data above draw attention to the fact that the contribution of different regions to Gross Value Added is determined in large part by the spatial distribution and location decisions of industry and the kind of industry that is present in each region. The aim of this paper is to explore this spread of activity and recent changes in greater detail so that we can better interpret the aggregate data for each region and understand better the spatial dimension of industry in Ireland.

^{*. &}quot;Industry" relates to Manufacturing, Building and Construction.

Table 2.5: Gross Value Added Per Person Employed at Regional Level

	GVA per Person Employed	GVA per Person - Agriculture	GVA per Person - Industry*	GVA per Person - Services
State	£34,653	£13,339	£51,695	£29,718
Index (State=100)	(100)	(100)	(100)	(100)
S&E Region	109	113	116	102
Dublin & Mid-East	116	102	126	109
Dublin	127	115	137	121
Mid-East	83	93	102	60
South-East	89	99	94	84
South-West	110	141	122	96
Mid-West	94	107	94	92
BMW Region	74	83	60	90
Border	83	118	68	93
Midlands	65	91	46	81
West	70	58	59	94

Source: CSO Regional Accounts 1997

Finally, before examining the detailed information on enterprise structure in each county, the table above brings together the GVA and employment data to provide an index of GVA per Person Employed in each region. At a national level, GVA per person employed was £13,400 in agriculture, £51,700 in industry and £29,700 in the services sector highlighting once again the importance of industry in terms of national output. For all sectors combined, GVA per person employed was £34,650 in 1997.

Setting each of these figures to an index 100, it is clear that there are significant differences in labour productivity across the planning regions. Labour productivity in the Southern & Eastern region compares favourably with that of the BMW region in all sectors. In agriculture, there is a wide range apparent with an index of 58 in the West compared to a high of 141 in the South-West (Cork and Kerry). In industry, labour productivity ranges from 46 in the Midlands to 137 in Dublin while in services, the range is from 81 in the Midlands to 109 in Dublin and the Mid-East combined. It may be possible to throw greater light on these productivity differences, especially within industry, with the analysis that follows.

^{*. &}quot;Industry" relates to Manufacturing, Building and Construction.

3 Spatial Patterns in Enterprise at County Level

In this section, a number of indicators are presented that provide an overview of the location of manufacturing and internationally traded services enterprise as at the end of 1999.

Firstly, we examine the actual number of establishments (or plants) in each of the eight regions and in each county within that. A distinction is made between Irish-owned and foreign-owned establishments. While there is no suggestion that foreign-owned establishments are more or less desirable than Irish-owned establishments, the choices made by foreign-owned multinationals in the past about where to locate their plants within Ireland may reveal messages of importance to this exercise.

An examination is then presented of the structure of the enterprise base in terms of numbers employed and the size breakdown of firms. Particular attention is paid to the number of establishments with 50 or more employees within each region and county.

The aggregate employment across all manufacturing and traded services firms is assessed in Section 3.3. This analysis complements the analysis based on the number of establishments and actually reveals some different patterns about concentrations of employment not revealed by looking at numbers of establishments alone. Again, these data are presented separately for Irish-owned and foreign-owned companies.

Finally, the section ends with an examination of the sectoral breakdown of employment in each region and county. This reveals a number of cases where counties are highly dependent on one or two sectors and this may raise issues of vulnerability. Attention is focused on the presence/absence of the relatively more "advanced" sectors of chemicals/pharmaceuticals, electronics and internationally traded services in each county.

Table 3.1: Number of Irish-owned and Foreign -owned Establishments (5+ employees)

	Number of plants in 1999	Number of Irish-owned plants	Number of foreign-own ed plants	Foreign-own ed as a share of total	National composition of all plants	National composition of foreign-own ed plants	National composition of population
National Total	5,474	4,180	1,294	24%	100.0%	100.0%	100.0%
S&E Region	3,860	2,830	1,030	27%	70.5%	79.6%	73.4%
Dublin	1,716	1,180	536	31%	31.3%	41.4%	29.2%
Mid East	414	340	74	18%	7.6%	5.7%	9.6%
Kildare	141	110	31	22%	2.6%	2.4%	3.7%
Meath	138	122	16	12%	2.5%	1.2%	3.0%
Wicklow	135	108	27	20%	2.5%	2.1%	2.8%
South East	524	433	91	17%	9.6%	7.0%	10.8%
Carlow	68	61	7	10%	1.2%	0.5%	1.1%
Kilkenny	102	92	10	10%	1.9%	0.8%	2.1%
Tipperary South Riding	75	62	13	17%	1.4%	1.0%	2.1%
Waterford	160	125	35	22%	2.9%	2.7%	2.6%
Wexford	119	93	26	22%	2.2%	2.0%	2.9%
Mid West	480	336	144	30%	8.8%	11.1%	8.7%
Clare	197	111	86	44%	3.6%	6.6%	2.6%
Limerick	226	177	49	22%	4.1%	3.8%	4.6%
Tipperary North Riding	57	48	9	16%	1.0%	0.7%	1.6%
South West	726	541	185	25%	13.3%	14.3%	15.1%
Cork	579	427	152	26%	10.6%	11.7%	11.6%
Kerry	147	114	33	22%	2.7%	2.6%	3.5%
BMW Region	1,614	1,350	264	16%	29.5%	20.4%	26.6%
Border	747	641	106	14%	13.6%	8.2%	11.2%
Cavan	90	79	11	12%	1.6%	0.9%	1.5%
Donegal	225	200	25	11%	4.1%	1.9%	3.6%
Leitrim	38	31	7	18%	0.7%	0.5%	0.7%
Louth	187	154	33	18%	3.4%	2.6%	2.5%
Monaghan	120	112	8	7%	2.2%	0.6%	1.4%
Sligo	87	65	22	25%	1.6%	1.7%	1.5%
Midlands	283	230	53	19%	5.2%	4.1%	5.7%
Laois	44	37	7	16%	0.8%	0.5%	1.5%
Longford	61	50	11	18%	1.1%	0.9%	0.8%
Offaly	97	82	15	15%	1.8%	1.2%	1.6%
Westmeath	81	61	20	25%	1.5%	1.5%	1.7%
West	584	479	105	18%	10.7%	8.1%	9.7%
Galway	376	309	67	18%	6.9%	5.2%	5.2%
Mayo	146	122	24	16%	2.7%	1.9%	3.1%
Roscommon	62	48	14	23%	1.1%	1.1%	1.4%

Source:Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

3.1 Distribution of Manufacturing and Traded Services Establishments

Table 3.1 provides a simple count of the number of manufacturing and internationally traded services establishments (employing 5 or more persons) in the country. The data are broken down by region/county and also by nationality of ownership (Irish-owned versus foreign-owned). This is our first indicator of the spatial distribution of establishments, albeit a very crude measure.

One of the first points to note is the variation between counties in the number of foreign-owned establishments as a proportion of the total number of establishments. This shows marked differences between counties in terms of the composition of indigenous and foreign-owned plants.

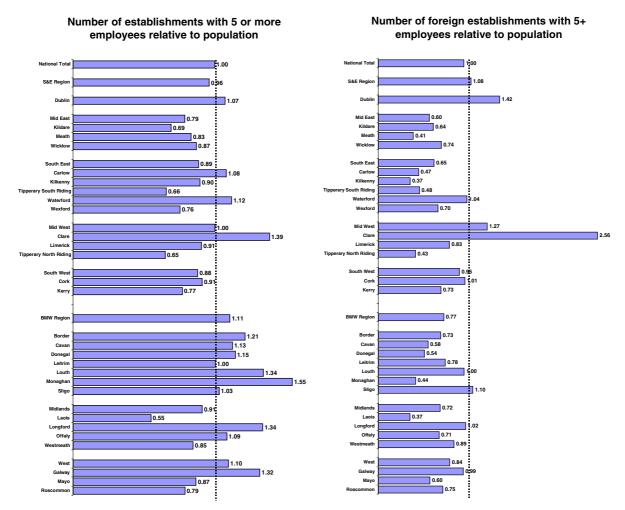
The counties which have a low proportion of foreign-owned plants relative to their total base include **Meath**, **Carlow**, **Kilkenny**, **Tipperary North**, **Cavan**, **Donegal**, **Monaghan**, **Laois**, **Offaly** and **Mayo**. The counties with a relatively high proportion of foreign-owned plants within their enterprise base include **Dublin** (31%), **Clare** (44%) and **Cork** (26%).

While the presence of a high proportion of foreign-owned plants within the enterprise base does not make one county "better" or "worse" than another, this report will show that there is a rather consistent grouping of counties across many of the indicators used and even this first crude indicators adheres to this pattern.

The national composition of all plants is presented in the table (i.e. where the total number of plants in the country equates to 100%). In a similar way, the national composition of all foreign-owned plants is also presented. These data can be examined with reference to a "normalising" variable such as the spread of the population. From Table 3.1, for example, we see that the South-East accounts for 9.6% of all manufacturing and traded services establishments, 7.0% of foreign-owned establishments and 10.8% of the population.

No suggestion is being made here that there should be a completely uniform distribution of all plants, foreign-owned plants and population (i.e. everything in complete balance). Regions and counties are not homogenous entities; for some, manufacturing and traded services will be a more important component of their local economy than for others and this paper sets out to explore these differences. The reason these measures are placed side by side is that it should reveal areas where there is a concentration of activity that "stands out" in some way and which might reveal nuances about the spatial distribution of manufacturing and internationally traded services in the country.

FIGURE 1 FIGURE 2



Source: Based on data contained on Forfás Business Information System

These indicators are presented graphically in Figures 1 and 2 above. Figure 1 shows the composition of all establishments relative to the composition of the population. Where an area accounts for the same proportion of plants as it does of the population, the index will have a value of 1 (e.g. Leitrim). Significant departures from 1 may indicate areas where there is a particular concentration of firms or lack thereof. **Kildare**, **Tipperary** (North & South), and **Laois** are counties which account for a base of establishments which is less than their population base. The counties with a base of establishments which exceeds their population base include **Clare**, **Louth**, **Monaghan**, **Longford** and **Galway**.

There is a more marked variation between regions/counties when the analysis is concentrated on foreign-owned establishments in the country. Clare stands out as having a disproportionately high base of establishments relative to its population. Dublin is the only other county that stands out in this respect but to a much lesser extent. Almost all other counties, as a consequence, have a base of foreign-owned establishments which is below their population base but the counties which stand out most are Meath, Carlow, Kilkenny, Tipperary (North & South), Cavan, Donegal, Monaghan and Laois.

Table 3.2: Scale of Establishments by Region and County

	Number of			Employmer	nt Size Band		
	plants in 1999	5 - 9	10 - 19	20 - 49	50 - 99	100 - 249	250+
National Total	5,474	26%	25%	25%	12%	8%	4%
S&E Region	3,860	24%	25%	26%	13%	9%	4%
Dublin	1,716	24%	25%	27%	12%	8%	3%
Mid East	414	23%	25%	26%	14%	8%	4%
Kildare	141	23%	22%	28%	15%	6%	6%
Meath	138	21%	28%	28%	14%	8%	1%
Wicklow	135	26%	26%	21%	13%	10%	4%
South East	524	25%	26%	24%	13%	8%	4%
Carlow	68	28%	24%	24%	13%	7%	4%
Kilkenny	102	22%	27%	26%	20%	4%	1%
Tipperary South	75	24%	23%	25%	13%	9%	5%
Waterford	160	29%	24%	24%	7%	8%	7%
Wexford	119	22%	29%	20%	15%	11%	3%
Mid West	480	20%	26%	25%	13%	12%	4%
Clare	197	18%	27%	25%	14%	12%	4%
Limerick	226	22%	25%	25%	13%	11%	4%
Tipperary North	57	18%	28%	19%	12%	16%	7%
South West	726	25%	24%	25%	11%	10%	4%
Cork	579	23%	25%	25%	12%	10%	5%
Kerry	147	33%	21%	25%	7%	10%	3%
BMW Region	1,614	30%	25%	25%	10%	7%	3%
Border	747	29%	25%	27%	9%	7%	3%
Cavan	90	28%	27%	27%	9%	4%	6%
Donegal	225	32%	27%	27%	7%	6%	1%
Leitrim	38	32%	29%	26%	5%	5%	3%
Louth	187	30%	21%	26%	10%	9%	4%
Monaghan	120	23%	26%	31%	9%	9%	2%
Sligo	87	28%	25%	23%	15%	5%	5%
Midlands	283	28%	24%	24%	11%	9%	3%
Laois	44	25%	18%	36%	11%	7%	2%
Longford	61	25%	26%	30%	8%	8%	3%
Offaly	97	30%	26%	16%	18%	8%	2%
Westmeath	81	31%	23%	22%	6%	12%	5%
West	584	32%	27%	22%	11%	6%	3%
Galway	376	33%	27%	20%	12%	5%	2%
Мауо	146	30%	25%	27%	6%	8%	4%
Roscommon	62	27%	24%	27%	13%	5%	3%

Source:Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

3.2 Examination of Establishment Scale by County

Table 3.2 examines the size structure of establishments in each region/county. Looking at the smallest size class, we see that at a national level, 26% of all manufacturing and internationally traded services plants (with 5+ employees) are in the size band "5-9 employees". A higher proportion of plants in the BMW region are in this size class (30%) compared to the Southern & Eastern region (24%).

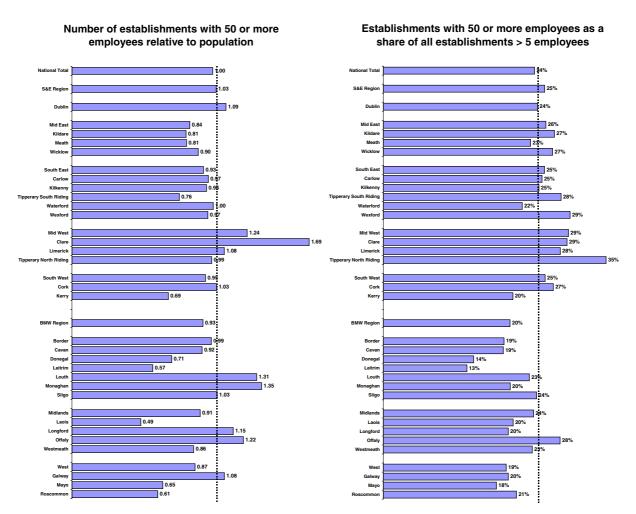
The counties with an above average level of plants in the smallest size category are **Kerry**, **Donegal**, **Leitrim**, **Louth**, **Offaly**, **Westmeath**, **Galway** and **Mayo** suggesting that the average scale of enterprises will be smaller in these counties than elsewhere in the country.

Looking across the distribution at a national level, there is a rather even pattern in the data with one quarter of plants being found in each of the categories 5-9, 10-19, 20-49 and the other one quarter being spread across the bands with 50 or more employees. In general, there is a lot of similarity between counties in terms of this structure. The exceptions include **Wexford**, **Tipperary North**, **Kerry**, **Laois**, **Offaly**, **Westmeath** and **Galway** which in general tend towards having more plants in the smaller size bands.

Figures 3 and 4 present details on the number of establishments with at least 50 employees in each county. Figure 3 shows the base of establishments with 50+ employees expressed relative to each region/county's population base. This paints a slightly different picture to that suggested by Figure 1 and points to **Clare**, **Louth** and **Monaghan** each having a base of medium-large enterprises which is noticeably higher than their population base.

The same figure highlights **Kerry, Donegal, Leitrim, Laois, Mayo** and **Roscommon** having a base of larger establishments that is noticeably less than their population base. Of this group, only Laois showed up in Figure 1 as having a base of establishments noticeably below its population base. While the other counties do not appear out of line in terms of overall number of establishments, the below average scale of these establishments causes the counties to appear "out of line" when we look only at the larger firms (50+ employees).

FIGURE 3 FIGURE 4



Source: Based on data contained on Forfás Business Information System

Figure 4 also brings out this point by expressing the number of plants with 50 or more employees as a percentage of all plants (with 5+ employees). The scale of establishments in Tipperary North appears to be above average - the base data in Table 3.2 show that 35% of its 57 establishments have 50 or more employees. In **Cavan, Donegal, Leitrim** and **Mayo** on the other hand, the level of plants with 50 or more employees is below average. Other than these exceptions, however, there is not that much variation between regions/counties in terms of the size composition of their manufacturing and internationally traded services base.

Table 3.3: Employment in manufacturing and International Traded Services

	Total employment	Employment in all Irish-	Employment in all foreign-	Share of employment	National composition	National composition	National composition
	in all plants in 1999	owned plants	owned plants	in foreign- owned firms	of total employment	of foreign- owned employment	of population
National Total	324,422	158,690	165,732	51%	100.0%	100.0%	100.0%
S&E Region	242,033	112,753	129,280	53%	74.6%	78.0%	73.4%
Dublin	102,558	45,960	56,598	55%	31.6%	34.2%	29.2%
Mid East	28,415	13,674	14,741	52%	8.8%	8.9%	9.6%
Kildare	14,393	4,403	9,990	69%	4.4%	6.0%	3.7%
Meath	5,931	4,474	1,457	25%	1.8%	0.9%	3.0%
Wicklow	8,091	4,797	3,294	41%	2.5%	2.0%	2.8%
South East	31,888	18,808	13,080	41%	9.8%	7.9%	10.8%
Carlow	3,929	2,622	1,307	33%	1.2%	0.8%	1.1%
Kilkenny	4,288	3,715	573	13%	1.3%	0.3%	2.1%
Tipperary South	4,839	2,434	2,405	50%	1.5%	1.5%	2.1%
Waterford	12,068	5,960	6,108	51%	3.7%	3.7%	2.6%
Wexford	6,764	4,077	2,687	40%	2.1%	1.6%	2.9%
Mid West	32,725	11,505	21,220	65%	10.1%	12.8%	8.7%
Clare	11,104	2,833	8,271	74%	3.4%	5.0%	2.6%
Limerick	17,448	5,756	11,692	67%	5.4%	7.1%	4.6%
Tipperary North	4,173	2,916	1,257	30%	1.3%	0.8%	1.6%
South West	46,447	22,806	23,641	51%	14.3%	14.3%	15.1%
Cork	38,386	18,101	20,285	53%	11.8%	12.2%	11.6%
Kerry	8,061	4,705	3,356	42%	2.5%	2.0%	3.5%
BMW Region	82,389	45,937	36,452	44%	25.4%	22.0%	26.6%
Border	37,216	23,101	14,115	38%	11.5%	8.5%	11.2%
Cavan	4,410	3,119	1,291	29%	1.4%	0.8%	1.5%
Donegal	10,995	7,121	3,874	35%	3.4%	2.3%	3.6%
Leitrim	1,475	818	657	45%	0.5%	0.4%	0.7%
Louth	10,324	5,397	4,927	48%	3.2%	3.0%	2.5%
Monaghan	5,340	4,724	616	12%	1.6%	0.4%	1.4%
Sligo	4,672	1,922	2,750	59%	1.4%	1.7%	1.5%
Midlands	14,124	7,883	6,241	44%	4.4%	3.8%	5.7%
Laois	1,924	1,501	423	22%	0.6%	0.3%	1.5%
Longford	2,495	1,915	580	23%	0.8%	0.3%	0.8%
Offaly	4,957	2,563	2,394	48%	1.5%	1.4%	1.6%
Westmeath	4,748	1,904	2,844	60%	1.5%	1.7%	1.7%
West	31,049	14,953	16,096	52%	9.6%	9.7%	9.7%
Galway	19,856	9,083	10,773	54%	6.1%	6.5%	5.2%
Mayo	7,817	3,824	3,993	51%	2.4%	2.4%	3.1%
Roscommon	3,376	2,046	1,330	39%	1.0%	0.8%	1.4%

Source:Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

3.3 Aggregate Employment in Manufacturing and Traded Services

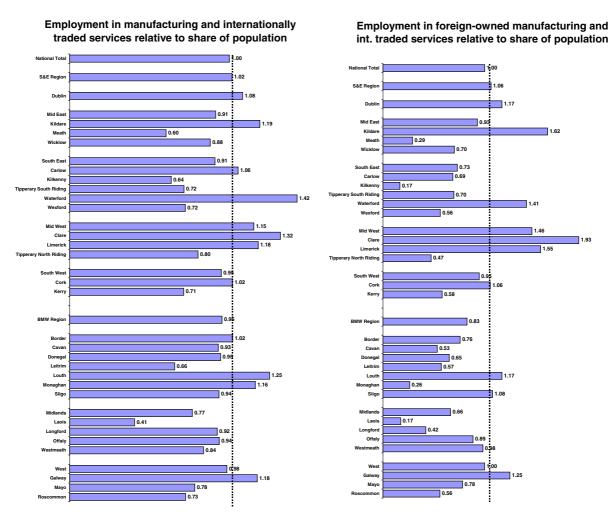
Moving away from the numbers of plants to aggregate employment levels in manufacturing and internationally traded services, we see that there was total employment of more than 325,000 in 1999. There is an equal divide between employment in Irish-owned and foreign-owned establishments at a national level. While foreign-owned industry accounts for 25% of establishments (with 5+ employees), it accounts for 50% of jobs.

The counties with a proportion of manufacturing and traded services employment coming from foreign-owned companies which is noticeably above average are **Kildare**, **Clare**, **Limerick**, **Sligo**, and **Westmeath**. The counties with a foreign-owned component that is noticeably below average include **Meath**, **Carlow**, **Kilkenny**, **Tipperary North**, **Cavan**, **Donegal**, **Monaghan**, **Laois**, **Longford** and **Roscommon**. This is broadly consistent with the picture that emerges when looking at the number of establishment (Section 3.1).

As with most of the data presented in this report, this indicator shows that there is considerable variation within in each of the eight regional groups (Mid-East, South-East etc.). Very often, this variation gets masked as data are typically presented only at the regional level. The level of manufacturing and traded services employment coming from foreign-owned companies in the Mid-East for example (52%) is in line with the national average. However, this varies between 69% in Kildare and 25% in the case of Meath. The BMW region in aggregate has a below average level of its manufacturing and traded services employment coming from foreign-owned companies (44%). However, within the region, Sligo, Westmeath and Galway each have an above average proportion of employment coming from foreign-owned companies.

In a similar fashion to Section 3.1, each region/county's base of manufacturing and traded services employment and its base of foreign-owned employment is presented alongside its population base. These data are examined graphically in Figures 5 and 6. It is interesting to note that some counties which appear as "outliers" using this measure do not stand out when we focus only on numbers of establishments. Again, it must be restated that there is no particular reason why a county would be expected to have a base of employment that corresponds precisely with its population base. These graphics are merely used to examine where there might be a concentration of activity that "stands out" when assessed against a normalising variable, which in this case is taken to be population.

FIGURE 5 FIGURE 6



Source: Based on data contained on Forfás Business Information System

Waterford, Clare and Louth are the counties which stand out most in terms of having a base of manufacturing and traded services employment which is above their population base. Meath, Kilkenny, Leitrim and Laois each appear to have a disproportionately low base. Of these counties, it is only Laois that stands out when we look at number of establishments (Section 3.1). From this, it could be argued that the raw number of firms is an inadequate indicator of enterprise activity. At a minimum, one needs to look also at the numbers employed in that set of firms.

Looking at employment in foreign-owned manufacturing and traded services, Kildare, Waterford, Clare and Limerick are the counties that stand out most (whereas only Clare appears as an outlier in our analysis of the number of foreign-owned establishments). This suggests that Kildare, Waterford and Limerick have a number of foreign-owned establishments with large numbers employed that cause them to "stand out" on the aggregate employment measure but not in terms of their number of establishments.

In general, Figure 6 shows a large degree of variation between regions and counties in the spread of foreign-owned employment. The counties which appear to have a base of foreign-owned employment significantly below their population base are Meath, Kilkenny, Wexford, Tipperary North and Kerry in the Southern & Eastern region and Cavan, Leitrim, Monaghan, Laois, Longford and Roscommon in the BMW region. It is interesting that there are a similar number of counties in both regions that appear to have a base of foreign-owned manufacturing and traded services employment noticeably below their population base.

The comparison between the number of establishments (Section 3.1) and the employment in these plants as reported in this section raises the issue of the distribution of employment and whether particular areas are highly dependent on a small number of large establishments. The table below shows the proportion of manufacturing and traded services employment that is accounted for by the five largest firms in each county.

FIGURE 7 PROPORTION OF EMPLOYMENT ACCOUNTED FOR BY 5 LARGEST FIRMS

High Concenti	ation	Medium Concer	tration	Low Concentr	ation
Roscommon	51%	Longford	35%	Donegal	25%
Leitrim	49%	Tipperary South	34%	Kerry	24%
Kildare	49%	Cavan	34%	Kilkenny	23%
Sligo	44%	Offaly	33%	Clare	23%
Tipperary North	43%	Waterford	31%	Meath	21%
Carlow	41%	Wicklow	29%	Galway	21%
Laois	38%	Мауо	29%	Louth	17%
Limerick	37%	Wexford	27%	Cork	10%
Westmeath	36%	Monaghan	26%	Dublin	7%

Source: Based on data contained on Forfás Business Information System

The general pattern in this table is that the larger, more established urban areas are less likely to have a high concentration of employment in their top five firms (e.g. Dublin, Cork, Galway). At the other extreme, some counties are recognised as having one or two very large employers which may or may not make them vulnerable (e.g. Kildare, Leitrim). The counties with a particularly high concentration of activity include some counties with a low base of manufacturing and traded services activity in the first place (e.g. Laois, Carlow) so the data do not suggest one clear pattern. Instead, this measure should be assessed in the context of the other indicators presented in this report.

Table 3.4:Distribution of Manufacturing of Manufacturing and Trade Services Employment by Sector

	Total Jobs	Food and Drink	Text. and Cloth.	Wood	Print and Chem.	Chem. and Pharm	Rubber and Plastic	Non-met minerals	Metal prod.	Mach. and equip n.e.c.	Electronic equip.	Transport equip.	Intn'l traded serv.	Other
		%	%	%	%	%	%	%	%	%	%	%	%	%
National Total	324,422	16.8	4.5	2.1	4.9	7.7	3.3	3.7	9.9	4.2	20.2	3.8	17.0	5.3
S&E Region	242,033	15.6	3.3	1.7	5.8	8.3	2.8	3.8	0.9	4.1	19.8	3.8	21.0	4.1
Dublin	102,558	11.2	2.9	0.5	9.4	5.6	1.8	1.9	4.4	2.8	14.7	3.2	38.9	2.7
Mid East	28,415	17.3	4.1	1.6	4.8	10.3	5.1	0.9	4.0	2.5	26.5	3.3	8.5	5.9
Kildare	14,393	18.1	3.0	1.0	1.8	12.2	3.4	2.8	2.7	1.0	39.9	5.4	6.5	2.4
Meath	5,931	16.6	8.5	2.3	5.5	0.7	4.3	13.9	7.2	6.1	12.6	1.8	2.5	18.0
Wicklow	8,091	16.5	2.9	2.4	2.6	14.0	8.7	5.9	4.2	2.5	12.8	0.5	16.6	3.3
South East	31,888	23.9	3.7	2.3	5.6	9.4	2.5	10.1	11.1	8.6	12.1	6.5	2.4	4.8
Carlow	3,929	17.6	0.3	3.0	4.1	1.4	1.6	10.2	19.5	36.6	2.5	1.8	2.2	1.9
Kilkenny	4,288	40.3	11.5	2.2	4.1	1.5	3.3	7.9	13.5	3.4	0.3	1.6	2.9	7.4
Tipperary South	4,839	35.9	2.8	4.4	1.6	31.4	9.0	3.7	8.3	2.9	2.6	2.4	1.9	4.1
Waterford	12,068	11.7	1.8	2.2	2.9	9.1	2.5	17.9	11.0	1.1	19.9	6.6	2.6	7.4
Wexford	6,764	30.2	4.9	8.0	2.4	3.6	3.8	2.0	8.9	13.2	18.0	9.4	2.3	2.7
Mid West	32,725	10.8	1.2	1.6	2.4	6.5	3.2	3.5	7.8	5.4	36.8	6.4	8.7	5.6
Clare	11,104	1.5	6.0	2.4	2.0	7.7	4.9	4.9	5.8	9.2	30.5	8.7	11.6	10.0
Limerick	17,448	10.2		1.4	2.9	3.4	2.9	1.0	9.4	2.8	46.0	6.1	9.0	3.9
Tipperary North	4,173	37.8	2.8	0.5	1.7	16.2	0.1	10.1	6.5	6.2	15.0	1.7	0.0	1.3
South West	46,447	21.9	2.0	3.9	2.8	13.9	3.5	2.8	5.9	3.7	20.1	1.8	10.2	4.2
Cork	38,386	21.8	3.7	4.7	3.1	15.8	3.4	2.9	5.8	2.6	23.2	0.7	9.4	3.1
Kerry	8,061	22.3	11.4	0.5	1.6	5.1	4.4	2.6	9.9	9.3	5.6	7.1	13.9	9.5

Table 3.4:Distribution of Manufacturing of Manufacturing and Trade Services Employment by Sector (continued)

,														
	Total Jobs	Food and Drink	Text. and Cloth.	Mood	Print and Chem.	Chem. and Pharm	Rubberand Plastic	Non-met minerals	Metal prod.	Mach. and equip n.e.c.	Electronic equip.	Transport equip.	Intn'l traded serv.	Other
		%	%	%	%	%	%	%	%	%	%	%	%	%
BMW Region	82,389	20.3	8.0	3.3	2.3	5.7	4.7	3.2	8.4	4.5	21.5	3.8	5.3	0.6
Border	37,216	26.1	12.8	3.3	2.0	6.2	4.9	2.5	7.7	4.4	14.7	8.4	2.9	7.8
Cavan	4,410	34.4	3.2	8.0	3.1	12.8	12.7	2.6	13.9	1.5	7.9	0.4	9.0	6.2
Donegal	10,995	23.5	30.2	1.5	0.5	7.4	2.2	3.7	2.8	0.2	13.1	1.9	3.8	9.1
Leitrim	1,475	5.3	3.3	33.0	1.6	0.5	10.8	0.0	14.2	2.4	2.2	17.8	0.7	8.1
Louth	10,324	22.9	9.5	0.7	3.5	3.8	3.1	1.3	5.8	13.6	19.7	7.2	4.4	4.5
Monaghan	5,340	46.9	4.6	7.4	1.1	3.1	5.0	2.7	7.1	0.5	3.6	0.5	1.3	16.2
	4,672	14.0	9.0	4.1	2.1	7.3	5.7	3.0	16.0	2.1	30.4	11.2	2.2	4.0
Midlands	14,124	17.8	5.3	5.6	2.5	4.1	10.5	5.9	4.11	4.0	19.9	2.0	3.9	2.9
Laois	1,924	21.6	2.7	7.7	2.3	2.9	11.9	9.1	10.0	3.8	4.6	2.6	1.7	12.1
Longford	2,495	37.8	8.4	6.9	3.5	0.3	5.7	2.2	4.11	7.1	11.2	1.4		3.0
Offaly	4,957	15.9	8.5	3.9	1.0	4.1	0.9	10.3	14.8	2.7	25.7	2.4	9.0	7.0
Westmeath	4,748	7.8	1.3	0.9	3.6	1.2	17.4	1.8	8.6	3.8	24.6	7.8	10.0	6.2
West	31,049	14.4	3.6	2.2	2.5	2.0	1.9	2.8	7.9	4.9	30.4	2.0	0.6	11.6
Galway	19,856	8.5	2.9	2.0	1.9	1.5	2.4	2.6	6.5	5.6	39.3	1.2	11.5	14.2
	7,817	16.4	0.9	3.3	3.5	12.0	1.3	2.3	12.1	5.0	18.9	8.4	5.3	9.1
Roscommon	3,376	44.6	1.7	0.2	3.3	28.4	0.0	5.0	6.5	1.0	4.8	0.0	5.6	1.6

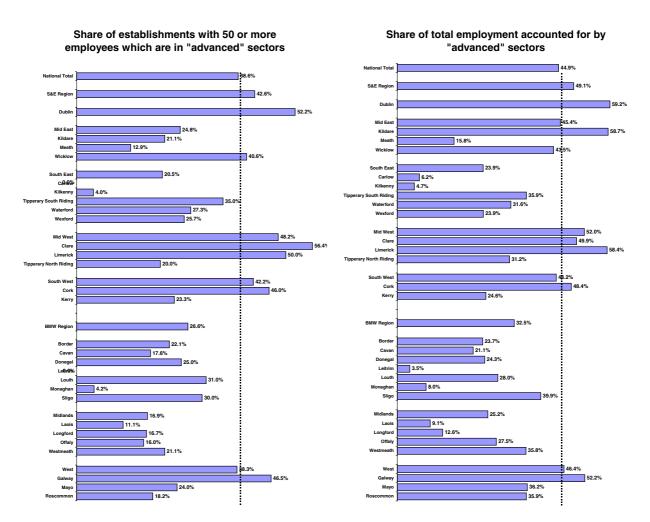
Source: Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

3.4 Sectoral Specialisation Within Manufacturing and Traded Services

The analysis presented so far has referred to numbers of establishments and employment in manufacturing and traded services but has made no reference to the industry sectors involved. Table 3.4 provides a detailed sectoral examination of manufacturing and traded services employment in each region and county. The sectoral "specialisation" of each region/county can be assessed as the data are presented as the share of employment accounted for by each sector in that region/county - each row totals to 100%. Among the most striking points from the table are:

- The dominance of "internationally traded services" (incl. financial services) in Dublin
 where it accounts for 39% of total manufacturing and traded services employment the only other counties where internationally traded services accounts for more than
 10% of total employment are Wicklow, Clare, Kerry, Westmeath and Galway;
- The significant proportion of employment accounted for by "food and drink" in Kilkenny, Tipperary North & South, Wexford, Cavan, Monaghan, Longford and Roscommon;
- The importance of "textiles and clothing" in Donegal where it accounts for 30% of the 11,000 manufacturing and traded services jobs no other county has the same dependence on the sector;
- Similarly, the role of the wood sector in Leitrim where it accounts for one third of
 manufacturing and traded services jobs (with a high concentration of activity within a
 small number of plants as per Figure 7);
- The role of "chemicals and pharmaceuticals" in Tipperary South (31% of jobs) and in Roscommon (28% of jobs) - while this is recognised as a particularly important sector in Cork, there is less dependence on the sector there (16% of jobs) than there is in these other counties;
- The role of the electronics sector within industry generally (accounting for 1 in 5 jobs overall) and particularly for Limerick (46%) Kildare (40%), Galway (39%) Clare (31%) and Sligo (30%).

FIGURE 8 FIGURE 9



 $Source: Based \ on \ data \ contained \ on \ Forf\'{a}s \ Business \ Information \ System$

- A distinction is often made between "traditional" sectors within industry and more "advanced" sectors. While this distinction tends to mask a multitude, and strong profitable firms exist within traditional sectors, the graphics above are presented in order to try to provide a summary picture of the more complex sectoral "specialisation" or concentration of each region and county.
- Figures 8 and 9 paint a very similar picture Figure 8 shows the proportion of establishments (with 50+ employees) which are in "advanced" sectors (where "advanced" is taken to comprise chemicals, electronics and optical equipment plus internationally traded services). Figure 9 uses the same sectoral classification but is based on the share of employment accounted for by these sectors.
- In the case of both, it is Dublin, Clare, Limerick, Cork and Galway which feature as being above the national average. Kildare is above average on the employment measure only, highlighting once again the strong concentration of its "advanced" employment within a small number of establishments. It is interesting, if not so surprising, that it is these main urban areas which stand out on the indicators of "advanced" employment. The dynamics of the enterprise base will be examined in the next section to throw further light on the spatial distribution of activity and how it is that we have arrived at this current position.

4 Dynamics of the Enterprise Base at County Level 1995-1999

This section builds on the snapshot picture painted in Section 3 to show how the manufacturing and internationally traded services sectors have performed in each region/county since the mid-1990s. The period from 1995 to 1999 represents one of the periods of strongest economic growth in the country so it will be instructive to examine the dynamics within manufacturing and internationally traded services on a county-by-county basis during this period.

In the first instance, we examine the cumulative job gains over the period 1995 to 1999 and thus focus on the job creation that has taken place within manufacturing and internationally traded services.

The analysis is then extended to incorporate job losses during the same period in order to arrive at the "net change" in employment.

The final part of this section looks in particular at the dynamics within the more "advanced" elements of manufacturing and internationally traded services to determine how uniform or otherwise is the evolution towards the more modern sectors within manufacturing and traded services.

Table 4.5: Gross Job Gains in Manufacturing and Internationally Traded Services

	Cumulative job gains between 1995 and 1999	Job gains in Irish-owned companies	Job gains in foreign-owned companies	Foreign-owned as a share of total	National composition of all job gains	National composition of foreign-owned job gains	National composition of population
National Total	167,544	75,858	91,686	55%	100.0%	100.0%	100.0%
S&E Region	128,190	52,764	75,426	59%	76.5%	82.3%	73.4%
Dublin	62,232	25,309	36,923	59%	37.1%	40.3%	29.2%
Mid East	14,295	6,328	7,967	56%	8.5%	8.7%	9.6%
Kildare	7,749	2,158	5,591	72%	4.6%	6.1%	3.7%
Meath	2,385	1,925	460	19%	1.4%	0.5%	3.0%
Wicklow	4,161	2,245	1,916	46%	2.5%	2.1%	2.8%
South East	14,344	7,447	6,897	48%	8.6%	7.5%	10.8%
Carlow	1,200	957	243	20%	0.7%	0.3%	1.1%
Kilkenny	1,663	1,486	177	11%	1.0%	0.2%	2.1%
Tipperary South	3,424	1,020	2,404	70%	2.0%	2.6%	2.1%
Waterford	5,793	2,634	3,159	55%	3.5%	3.4%	2.6%
Wexford	2,264	1,350	914	40%	1.4%	1.0%	2.9%
Mid West	15,027	4,486	10,541	70%	9.0%	11.5%	8.7%
Clare	4,450	1,190	3,260	73%	2.7%	3.6%	2.6%
Limerick	9,181	2,465	6,716	73%	5.5%	7.3%	4.6%
Tipperary North	1,396	831	565	40%	0.8%	0.6%	1.6%
South West	22,292	9,194	13,098	59%	13.3%	14.3%	15.1%
Cork	18,038	6,766	11,272	62%	10.8%	12.3%	11.6%
Kerry	4,254	2,428	1,826	43%	2.5%	2.0%	3.5%
BMW Region	39,354	23,094	16,260	41%	23.5%	17.7%	26.6%
Border	15,548	10,727	4,821	31%	9.3%	5.3%	11.2%
Cavan	1,645	1,248	397	24%	1.0%	0.4%	1.5%
Donegal	4,696	3,872	824	18%	2.8%	0.9%	3.6%
Leitrim	971	421	550	57%	0.6%	0.6%	0.7%
Louth	4,437	2,403	2,034	46%	2.6%	2.2%	2.5%
Monaghan	2,210	2,031	179	8%	1.3%	0.2%	1.4%
Sligo	1,589	752	837	53%	0.9%	0.9%	1.5%
Midlands	6,748	3,744	3,004	45%	4.0%	3.3%	5.7%
Laois	831	690	141	17%	0.5%	0.2%	1.5%
Longford	1,311	1,026	285	22%	0.8%	0.3%	0.8%
Offaly	2,183	1,112	1,071	49%	1.3%	1.2%	1.6%
Westmeath	2,423	916	1,507	62%	1.4%	1.6%	1.7%
West	17,058	8,623	8,435	49%	10.2%	9.2%	9.7%
Galway	12,013	5,782	6,231	52%	7.2%	6.8%	5.2%
Mayo	3,720	2,097	1,623	44%	2.2%	1.8%	3.1%
Roscommon	1,325	744	581	44%	0.8%	0.6%	1.4%

Source:Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

4.1 Job Gains in Irish-owned and Foreign-owned Establishments

The first indicator used to examine change within manufacturing and internationally traded services is to count the cumulative number of "gross job gains" between 1995 and 1999. The gross job gains in a particular year relate to the number of persons employed in a firm above the total in the previous year. Job losses are ignored as this is just a measure of job creation. The net change discussed in the next section will take account of job destruction.

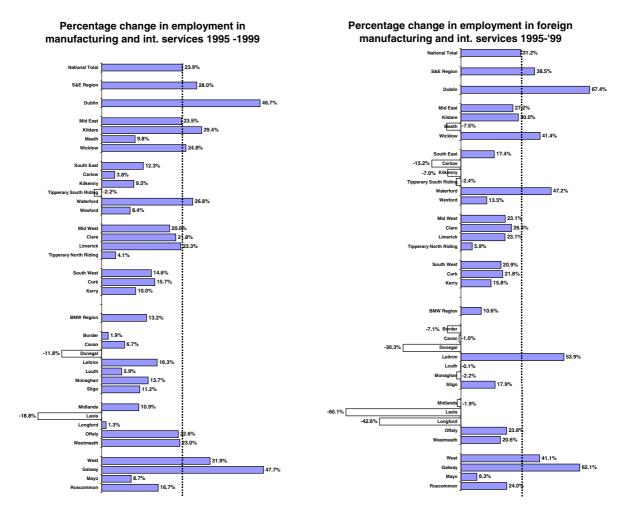
The total number of "gross job gains" for 1996, 1997, 1998 and 1999 are summed together to arrive at the figure of 167,544 across the whole country. The distribution of these gross job gains should inform us about the dynamics of manufacturing and internationally traded services in the State.

The proportion of gross job gains accounted for by foreign-owned companies (at 55% is somewhat higher than its share of total employment in Table 3.3 (51%) indicating that the rate of employment creation in foreign-owned industry has been higher than that of indigenous industry. The counties where the proportion of gross job gains coming from foreign-owned firms is noticeably above average include Dublin, Kildare, Tipperary South, Clare, Limerick, Cork and Westmeath.

In broad terms, the distribution of gross job gains between the Southern & Eastern region and the BMW region is in line with the employment pattern examined previously and with the population divide. Approximately three-quarters of gross job gains are in the Southern and Eastern region and one-quarter in the BMW region.

The distribution of gross job gains within foreign-owned industry is more pronounced. 82% of gross job gains in foreign-owned industry were in the Southern & Eastern region and 18% in the BMW region. Dublin and the Mid-East combined accounted for 49% of the gross job gains in foreign-owned companies over the period.

FIGURE 10 FIGURE 11



 $Source: Based \ on \ data \ contained \ on \ Forf\'{a}s \ Business \ Information \ System$

Figures 10 and 11 above highlight some of the variations between counties by relating the base of gross job gains to the population base. For manufacturing and internationally traded services generally, Meath, Carlow, Kilkenny, Wexford, Tipperary North, Cavan, Sligo, Laois and Roscommon each have a level of gross job gains which is noticeably out of line with its population base. The more urban areas of Dublin, Kildare, Waterford, Limerick and Galway on the other hand have a level of gross job gains which is disproportionately high compared to their population base.

The pattern of gross job gains within foreign-owned manufacturing and internationally traded services is even more pronounced. Dublin, Kildare, Tipperary South, Waterford, Clare, Limerick and Galway each have a level of job gains in excess of their population base whereas counties such as Meath, Carlow, Kilkenny, Cavan, Donegal, Monaghan and Laois appear noticeably out of line in the opposite direction.

Table 4.6: Net Change in Employment in Manufacturing and Traded Services

	ALL FIRMS				FOREIGN-OWNED FIRMS				
	Total job Total job Net Change Percent.			Job gains in Job losses Net Change Percent.					
	gains 1995-1999	lossses 1995-1999	1995-1999	change 1995-1999	foreign firms 1995-1999	in foreign firms 1995-1999	1995-1999	change 1995-1999	
National Total	167,544	105,020	62,524	23.9%	91,686	52,233	39,453	31.2%	
S&E Region	128,190	75,277	52,913	28.0%	75,426	39,472	35,954	38.5%	
Dublin	62,232	29595	32,637	46.7%	36,923	14142	22,781	67.4%	
Mid East	14,295	8,881	5,414	23.5%	7,967	4,814	3,153	27.2%	
Kildare	7,749	4475	3,274	29.4%	5,591	3284	2,307	30.0%	
Meath	2,385	1854	531	9.8%	460	578	-118	-7.5%	
Wicklow	4,161	2552	1,609	24.8%	1,916	952	964	41.4%	
South East	14,344	10,863	3,481	12.3%	6,897	4,957	1,940	17.4%	
Carlow	1,200	1056	144	3.8%	243	478	-235	-15.2%	
Kilkenny	1,663	1292	371	9.5%	177	220	-43	-7.0%	
Tipperary South	3,424	3532	-108	-2.2%	2,404	2464	-60	-2.4%	
Waterford	5,793	3241	2,552	26.8%	3,159	1201	1,958	47.2%	
Wexford	2,264	1742	522	8.4%	914	594	320	13.5%	
Mid West	15,027	9,576	5,451	20.0%	10,541	6,553	3,988	23.1%	
Clare	4,450	2459	1,991	21.8%	3,260	1533	1,727	26.4%	
Limerick	9,181	5885	3,296	23.3%	6,716	4525	2,191	23.1%	
Tipperary North	1,396	1232	164	4.1%	565	495	70	5.9%	
South West	22,292	16,362	5,930	14.6%	13,098	9,006	4,092	20.9%	
Cork	18,038	12841	5,197	15.7%	11,272	7637	3,635	21.8%	
Kerry	4,254	3521	733	10.0%	1,826	1369	457	15.8%	
BMW Region	39,354	29,743	9,611	13.2%	16,260	12,761	3,499	10.6%	
Border	15,548	14,842	706	1.9%	4,821	5,893	-1,072	-7.1%	
Cavan	1,645	1367	278	6.7%	397	410	-13	-1.0%	
Donegal	4,696	6161	-1,465	-11.8%	824	2509	-1,685	-30.3%	
Leitrim	971	764	207	16.3%	550	320	230	53.9%	
Louth	4,437	3864	573	5.9%	2,034	2041	-7	-0.1%	
Monaghan	2,210	1567	643	13.7%	179	193	-14	-2.2%	
Sligo	1,589	1119	470	11.2%	837	420	417	17.9%	
Midlands	6,748	5,359	1,389	10.9%	3,004	3,125	-121	-1.9%	
Laois	831	1276	-445	-18.8%	141	779	-638	-60.1%	
Longford	1,311	1279	32	1.3%	285	715	-430	-42.6%	
Offaly	2,183	1270	913	22.6%	1,071	610	461	23.8%	
Westmeath	2,423	1534	889	23.0%	1,507	1021	486	20.6%	
West	17,058	9,542	7,516	31.9%	8,435	3,743	4,692	41.1%	
Galway	12,013	5603	6,410	47.7%	6,231	2103	4,128	62.1%	
Mayo	3,720	3096	624	8.7%	1,623	1316	307	8.3%	
Roscommon	1,325	843	482	16.7%	581	324	257	24.0%	

Source:Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

4.2 Net Change in Employment in Manufacturing and Traded Services

Table 4.2 brings together the gross job gains and gross job losses over the period 1995-1999 in order to arrive at the net change in employment in manufacturing and internationally traded services during the period. The aim here is to build on the picture which emerges from looking only at the job creation side of the equation.

The cumulative total for gross job losses over the period 1995 to 1999 was 105,000 so fewer jobs were lost in manufacturing and internationally traded services than were gained. This pattern does not hold throughout the country - some regions/counties have increased substantially their employment in manufacturing and internationally traded services while in other counties, such employment has actually declined.

The counties with the largest number of job losses in absolute terms include the large predominately urban areas that also have the largest gains (Dublin, Cork, Galway, Limerick and Kildare). However, in addition to these counties, the table also shows a high level of job losses in absolute terms in counties such as Donegal (6,161), Louth (3,864) and Mayo (3,096).

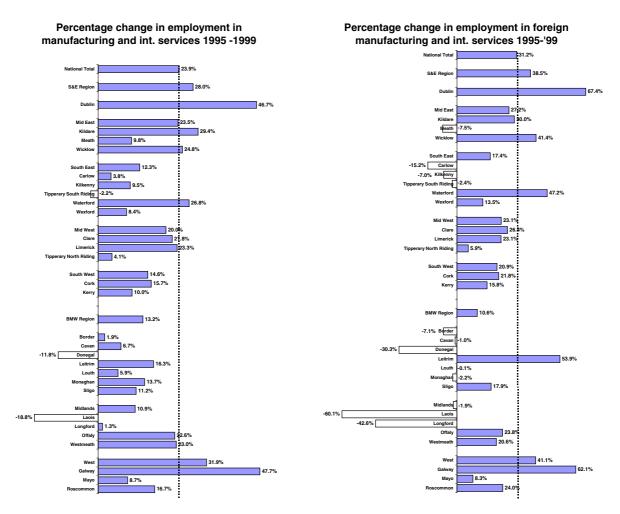
When we examine the net effect (combining gains and losses) we see the total employment in manufacturing and internationally traded services increased by 62,500 over the period. Dublin accounts for over half of this net increase (32,600 jobs) as its level of job losses was far below its level of job gains. After Dublin, the counties with the highest net increase in employment are Galway (6,400), Cork (5,200), Limerick (3,300) and Kildare (3,300).

At the other extreme, employment levels in manufacturing and internationally traded services actually declined in some counties: Donegal (-1,500), Laois (-450) Tipperary South (-100) or were relatively stable (e.g. Laois +32 jobs).

Looking at the dynamics within foreign-owned manufacturing and internationally traded services, we see that the net change in employment was +39,500 jobs with almost 36,000 (91%) of these being located in the Southern and Eastern region. Outside of Dublin, it is only Kildare, Waterford, Clare, Limerick, Cork and Galway which register net increases of more than 1,000 jobs over the period. The counties with the largest absolute decline in foreign-owned manufacturing and internationally traded services are Donegal (-1,685), Laois (-638), Longford (-430) and Carlow (-235).

While it is informative to examine these data in absolute terms, it is also important to show the percentage change in employment in manufacturing and internationally traded services from its 1995 base. Figure 12 shows the percentage change in employment for all manufacturing and internationally traded services while Figure 13 focuses on employment in foreign-owned firms only. In Figure 12, we see that the percentage increase in employment in the Southern & Eastern region is twice that of the BMW region (28.0% Vs 13.2%).

FIGURE 12 FIGURE 13



 $Source: Based \ on \ data \ contained \ on \ Forf\'{a}s \ Business \ Information \ System$

Within the BMW region, Galway is the driving force but it is noticeable that Offaly and Westmeath have an increase in employment, which matches the national average. Within the Southern & Eastern region, employment has increased most in Dublin, Kildare, Wicklow, Waterford, Clare and Limerick. The counties within the Southern & Eastern region with weak or negative growth in manufacturing and internationally traded services employment include Carlow, and Tipperary (North and South).

Focusing specifically on the change in employment in foreign-owned manufacturing and internationally traded services, the differences between counties become more marked. Dublin and Galway have particularly high rates of growth and they are joined by counties such as Wicklow, Waterford and Leitrim. The latter are coming from a low base, however, so the percentage increases need to be treated with caution. A large number of counties appear to have weak or negative growth in their foreign-owned manufacturing and internationally traded services employment. The counties which stand out most are Meath, Carlow, Kilkenny, Tipperary (North & South), Cavan, Donegal, Louth, Monaghan, Laois and Longford.

Table 4.7: Dynamics within Advanced Sectors of Manufacturing and Traded Services

	Number of plants with 50+ emp in "advanced" sectors in 1995	Number of plants with 50+ emp in "advanced" sectors in 1999	Change 1995-1999	Proportion of employment in advanced sectors 1995	Proportion of employment in advanced sectors 1999	Percentage Point Change in "advanced" employment 1995-1999
	No.	No.	No.	%	%	%
National Total	333	495	162	34.2%	44.9%	10.7%
S&E Region	266	410	144	36.9%	49.1%	12.2%
Dublin	115	215	100	41.9%	59.2%	17.3%
Mid East	21	26	5	39.7%	45.4%	5.7%
Kildare	7	8	1	52.5%	58.7%	6.2%
Meath	2	4	2	16.6%	15.8%	-0.9%
Wicklow	12	14	2	37.1%	43.5%	6.4%
South East	21	26	5	17.4%	23.9%	6.5%
Carlow	0	0	0	2.4%	6.2%	3.8%
Kilkenny	1	1	0	5.2%	4.7%	-0.4%
Tipperary South	7	7	0	24.3%	35.9%	11.6%
Waterford	7	9	2	23.6%	31.6%	8.0%
Wexford	6	9	3	19.3%	23.9%	4.7%
Mid West	53	66	13	40.9%	52.0%	11.1%
Clare	25	31	6	39.4%	49.9%	10.5%
Limerick	24	31	7	46.7%	58.4%	11.7%
Tipperary North	4	4	0	24.0%	31.2%	7.2%
South West	56	77	21	37.6%	44.2%	6.6%
Cork	49	70	21	42.2%	48.4%	6.2%
Kerry	7	7	0	17.0%	24.6%	7.7%
BMW Region	67	85	18	27.2%	32.5%	5.3%
Border	27	31	4	20.8%	23.7%	2.9%
Cavan	3	3	0	23.0%	21.1%	-1.9%
Donegal	7	8	1	17.4%	24.3%	7.0%
Leitrim	0	0	0	2.1%	3.5%	1.4%
Louth	11	13	2	25.3%	28.0%	2.7%
Monaghan	1	1	0	8.7%	8.0%	-0.7%
Sligo	5	6	1	37.9%	39.9%	2.0%
Midlands	13	11	-2	28.9%	25.2%	-3.7%
Laois	2	1	-1	30.9%	9.1%	-21.8%
Longford	3	2	-1	15.8%	12.6%	-3.1%
Offaly	3	4	1	29.2%	27.5%	-1.6%
Westmeath	5	4	-1	35.7%	35.8%	0.1%
West	27	43	16	36.1%	46.4%	10.3%
Galway	20	34	14	38.7%	52.2%	13.5%
Mayo	6	6	0	33.3%	36.2%	2.8%
Roscommon	1	3	2	31.1%	35.9%	4.8%

Source:Based on data contained on Forfás Business Information System relating to plants under the remit of IDA Ireland, Enterprise Ireland, Shannon Development and Udaras na Gaeltachta

4.3 Changes in Sectoral Orientation

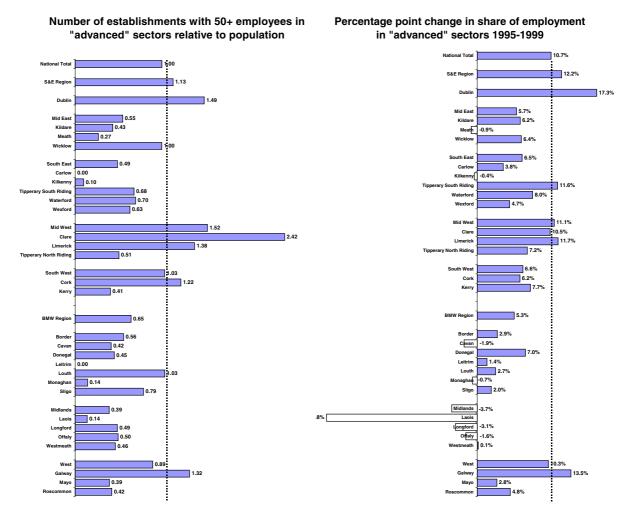
The different pattern of job creation and job destruction in particular regions and counties can probably be explained in large part by the sectoral mix that was examined in detail in Section 3.4. Job destruction is very much a feature of (but not exclusive to) "traditional" sectors such as clothing and textiles and those counties with a higher dependence on such sectors are probably more likely to see job losses equate to or even surpass job gains.

The indicators in Table 4.3 add a sectoral dimension to the employment change data examined in the previous section. Two indicators in particular are examined - the change in the number of establishments with 50 or more employees in "advanced" sectors and the change in the share of employment accounted for by "advanced" sectors. In both cases, advanced is taken as the sum of chemicals/pharmaceuticals, electronic and optical equipment and internationally traded services.

In the case of the first indicator, there are 162 more plants in the country which meet the criteria of having 50 or more employees and operating in "advanced" sectors (495 in 1999 compared to 333 in 1995). The table shows that 100 of the 162 plants are located in Dublin. The only other counties with a noticeable increase in the number of plants of this type are Cork (21), Galway (14), Limerick (7) and Clare (6). The changes, if any, in other counties are more marginal (plus or minus one or two). This indicator may focus narrowly on a particular type of establishment but it does provide an interesting perspective. It suggests a rather weak, static picture in terms of the presence of establishments of reasonable scale in the "newer" sectors outside of the main cities.

The other indicator, based on employment rather than establishments, shows the percentage point change in the share of employment in "advanced" sectors comparing 1999 with a base period of 1995. For the country as a whole, the proportion of manufacturing and internationally traded services employment in the more "advanced" sectors rose from 34.2% to 44.9%, a 10.7 percentage point increase.





Source: Based on data contained on Forfás Business Information System

In the Southern & Eastern region, there was an increase of 12.2 percentage points compared to 5.3 percentage points in the BMW region. The counties which have witnessed an increase of over ten percentage points in their share of "advanced" employment are **Dublin, Tipperary South, Clare** and **Limerick** in the Southern & Eastern region and **Galway** in the BMW region.

The counties with an actual decline in their share of employment from "advanced" sectors are **Meath**, **Kilkenny**, **Cavan**, **Monaghan**, **Laois**, **Longford** and Offaly. The Midlands is the only full region which has witnessed a decline in its share of employment from "advanced" sectors.

5 Productivity Trends in Manufacturing at County Level

·Having examined the spread of manufacturing and internationally traded services activity in terms of employment and numbers of companies, this section sets out to examine the "output" side of the equation. Data from the Central Statistics Office on gross output and gross value added are presented to show the share of manufacturing output accounted for by different regions/counties and to examine changes in recent years.

By presenting these output statistics, it should be possible to work our way back to one of the starting points of this paper, that is to explain the apparent productivity differences presented in Table 2.5 (Page 9). These data showed Dublin & Mid-East and the South-West to have gross value added in Industry in excess of the national average and all other regions to be below this point - including all of the BMW region.

This section explores these apparent productivity differences in more detail by bringing the data down to the county level revealing some interesting intra-regional variations.

The section closes with an examination of research and development activity in industry which is considered in the economics literature to be an important factor in explaining productivity differences between regions.

Table 5.1: Manufacturing Gross Output 1995-1998

	Manufacturing Gross output 1995	Manufacturing Gross output 1998	Percentage change 1995-1998	National composition of gross output in 1995	National composition of gross output in 1998	National composition of population
National Total	33,564,372	48,427,286	44.3%	100.0%	100.0%	100.0%
S&E Region	25,815,488	39,320,552	52.3%	76.9%	81.2%	73.4%
Dublin	7,863,926	11,736,616	49.2%	23.4%	24.2%	29.2%
Mid East	3,870,326	4,219,101	9.0%	11.5%	8.7%	9.6%
Kildare	2,289,830	2,497,997	9.1%	6.8%	5.2%	3.7%
Meath	851,089	624,648	-26.6%	2.5%	1.3%	3.0%
Wicklow	729,407	1,096,456	50.3%	2.2%	2.3%	2.8%
South East	3,448,704	4,590,991	33.1%	10.3%	9.5%	10.8%
Carlow	326,107	336,327	3.1%	1.0%	0.7%	1.1%
Kilkenny	507,329	535,371	5.5%	1.5%	1.1%	2.1%
Tipperary South	1,137,676	1,991,093	75.0%	3.4%	4.1%	2.1%
Waterford	1,029,185	1,205,806	17.2%	3.1%	2.5%	2.6%
Wexford	448,407	522,394	16.5%	1.3%	1.1%	2.9%
Mid West	3,626,890	6,221,467	71.5%	10.8%	12.8%	8.7%
Clare	729,341	920,987	26.3%	2.2%	1.9%	2.6%
Limerick	2,448,173	4,803,064	96.2%	7.3%	9.9%	4.6%
Tipperary North	449,376	497,416	10.7%	1.3%	1.0%	1.6%
South West	7,005,642	12,552,377	79.2%	20.9%	25.9%	15.1%
Cork	6,411,254	11,909,359	85.8%	19.1%	24.6%	11.6%
Kerry	594,388	643,018	8.2%	1.8%	1.3%	3.5%
BMW Region	7,748,884	9,106,734	17.5%	23.1%	18.8%	26.6%
Border	4,542,819	5,150,755	13.4%	13.5%	10.6%	11.2%
Cavan	581,306	565,994	-2.6%	1.7%	1.2%	1.5%
Donegal	551,076	652,164	18.3%	1.6%	1.3%	3.6%
Leitrim	61,296	71,047	15.9%	0.2%	0.1%	0.7%
Louth	2,608,266	3,021,173	15.8%	7.8%	6.2%	2.5%
Monaghan	469,693	528,937	12.6%	1.4%	1.1%	1.4%
Sligo	271,182	311,440	14.8%	0.8%	0.6%	1.5%
Midlands	1,087,749	1,193,103	9.7%	3.2%	2.5%	5.7%
Laois	205,766	159,161	-22.6%	0.6%	0.3%	1.5%
Longford	279,750	277,969	-0.6%	0.8%	0.6%	0.8%
Offaly	235,049	267,302	13.7%	0.7%	0.6%	1.6%
Westmeath	367,184	488,671	33.1%	1.1%	1.0%	1.7%
West	2,118,316	2,762,876	30.4%	6.3%	5.7%	9.7%
Galway	1,212,862	1,736,399	43.2%	3.6%	3.6%	5.2%
Mayo	571,575	726,634	27.1%	1.7%	1.5%	3.1%
Roscommon	333,879	299,843	-10.2%	1.0%	0.6%	1.4%

Source: CSO Census of Industrial Production 1995, 1998

5.1 Spatial Distribution of Manufacturing Gross Output

Manufacturing gross output is the net selling value of all goods manufactured in a particular year as recorded in the CSO Census of Industrial Production. Table 5.1 shows that manufacturing gross output rose from £33.6bn in 1995 to £48.4bn in 1998, an increase of 44.3%. The Southern & Eastern region as a whole saw an increase of 52.3% whereas the increase in the BMW region was 17.5%.

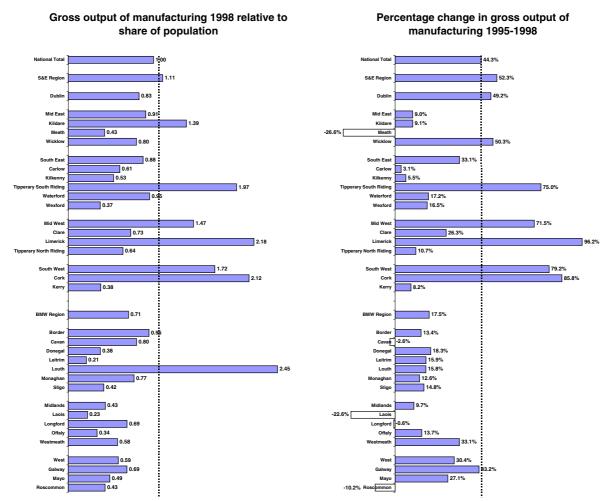
The counties with particularly large increases in manufacturing gross output were Dublin, Wicklow, Tipperary South, Limerick and Cork in the Southern & Eastern region and Galway and Westmeath in the BMW region.

A number of counties actually witnessed a decline in manufacturing gross output (Meath, Cavan, Laois, Longford and Roscommon). The data are presented without factoring in price changes over the period so those counties with very modest increases in manufacturing gross output (in current prices) have probably also witnessed an actual decline in real terms (e.g. Carlow and Kilkenny).

Looking at the share of manufacturing gross output accounted for by different regions/counties in 1998, we see that this is one of the first indicators where Dublin and Mid-East combined has a share of output (32.9%) which is actually lower than its share of the population (38.8%). This reflects the fact that this output measure is confined to manufacturing only. Internationally traded services is now a significant component of Dublin's enterprise base and this would explain the apparent inconsistency between the indicators in the first two sections of this report and the data reported in this section.

Subject to this caveat, the data in Table 5.1 do provide an interesting perspective on the concentration of gross output and the change in the share of output accounted for by different regions/counties even when examined over the narrow timeframe of 1995-1998. The data show that four counties combined (Dublin, Cork, Limerick and Louth) account for two thirds of manufacturing gross output.





Source: Based on CSO Census of Industrial Production 1995, 1998

Figure 16 above provides a graphical representation of the counties that dominate gross output statistics for manufacturing. These are counties which are host to certain multinational enterprises especially in the chemicals and electronics sectors (e.g. **Kildare, Tipperary South, Limerick, Cork** and **Louth**). The data are worth presenting even if only to highlight the impact of the trading activity of multinationals on production and productivity statistics for Ireland.

Figure 17 presents the percentage change in manufacturing gross output. To some degree, this should remove the problem about speaking of apparent levels of activity - the percentage change in output should be a better guide to manufacturing activity as it should reduce the dominant effect of multinational trading activity.

While this perspective does paint a slightly different picture, it is still the same counties which dominate here also - **Tipperary South, Limerick** and **Cork** have each witnessed increases in manufacturing gross output in excess of 75% over the period 1995-1998. A number of counties have witnessed more modest yet positive increases in manufacturing gross output (**Dublin, Waterford, Wexford, Clare, Westmeath, Galway** and **Mayo**). The graphic highlights the fact that a number of regions/counties have witnessed little or no growth in manufacturing gross output or in some cases have seen an actual decline (**Meath, Carlow, Kilkenny, Cavan, Laois, Longford, Roscommon**).

Table 5.2: Manufacturing Gross Value 1995-1998

	Gross value added in	Gross value added in	Percentage change	National composition of	National composition of	National composition of
	Manufacturing 1995	Manufacturing 1998	1995-1998	GVA in 1995	GVA in 1998	population
National Total	12,359,617	17,457,053	41.2%	100.0%	100.0%	100.0%
S&E Region	10,079,997	14,851,690	47.3%	81.6%	85.1%	73.4%
Dublin	3,960,173	6,050,018	52.8%	32.0%	34.7%	29.2%
Mid East	1,403,561	1,685,074	20.1%	11.4%	9.7%	9.6%
Kildare	897,725	929,978	3.6%	7.3%	5.3%	3.7%
Meath	168,060	179,015	6.5%	1.4%	1.0%	3.0%
Wicklow	337,776	576,081	70.6%	2.7%	3.3%	2.8%
South East	1,320,526	1,495,222	13.2%	10.7%	8.6%	10.8%
Carlow	163,448	140,985	-13.7%	1.3%	0.8%	1.1%
Kilkenny	189,982	211,603	11.4%	1.5%	1.2%	2.1%
Tipperary South	519,010	534,438	3.0%	4.2%	3.1%	2.1%
Waterford	353,029	433,182	22.7%	2.9%	2.5%	2.6%
Wexford	95,057	175,014	84.1%	0.8%	1.0%	2.9%
Mid West	1,123,360	1,320,767	17.6%	9.1%	7.6%	8.7%
Clare	345,798	423,544	22.5%	2.8%	2.4%	2.6%
Limerick	625,040	757,151	21.1%	5.1%	4.3%	4.6%
Tipperary North	152,522	140,072	-8.2%	1.2%	0.8%	1.6%
South West	2,272,377	4,300,609	89.3%	18.4%	24.6%	15.1%
Cork	2,146,506	4,156,282	93.6%	17.4%	23.8%	11.6%
Kerry	125,871	144,327	14.7%	1.0%	0.8%	3.5%
BMW Region	2,279,620	2,605,363	14.3%	18.4%	14.9%	26.6%
Border	1,258,671	1,302,873	3.5%	10.2%	7.5%	11.2%
Cavan	102,656	97,344	-5.2%	0.8%	0.6%	1.5%
Donegal	154,613	210,936	36.4%	1.3%	1.2%	3.6%
Leitrim	16,688	19,295	15.6%	0.1%	0.1%	0.7%
Louth	768,621	736,853	-4.1%	6.2%	4.2%	2.5%
Monaghan	95,579	115,548	20.9%	0.8%	0.7%	1.4%
Sligo	120,514	122,897	2.0%	1.0%	0.7%	1.5%
Midlands	320,283	441,623	37.9%	2.6%	2.5%	5.7%
Laois	31,809	38,299	20.4%	0.3%	0.2%	1.5%
Longford	48,480	60,152	24.1%	0.4%	0.3%	0.8%
Offaly	84,410	91,657	8.6%	0.7%	0.5%	1.6%
Westmeath	155,584	251,515	61.7%	1.3%	1.4%	1.7%
West	700,666	860,867	22.9%	5.7%	4.9%	9.7%
Galway	468,301	550,307	17.5%	3.8%	3.2%	5.2%
Mayo	198,523	291,188	46.7%	1.6%	1.7%	3.1%
Roscommon	33,842	19,372	-42.8%	0.3%	0.1%	1.4%

Source: CSO Census of Industrial Production 1995, 1998

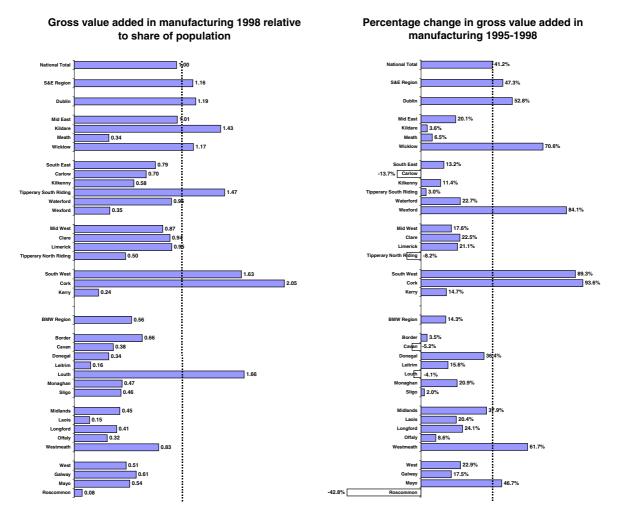
5.2 Contribution Towards Manufacturing Gross Value Added

Gross value added in manufacturing is essentially production value less intermediate consumption - value added reflects the contribution made by the enterprise to the value of the final goods produced. As such, it should reflect more closely the real output of enterprises as it strips out the value of goods and services purchased from other parties for use in the production of the goods.

The gross value added of manufacturing in 1998 was £17.5bn up from £12.4bn in 1995, an increase of 41%. Once again, most of this increase is attributed to the Southern and Eastern region where manufacturing GVA rose by £4.8bn to £14.9bn - an increase of 47.3%. The manufacturing GVA of the BMW region rose by just £0.3bn between 1995 and 1998, an increase of 14.3%.

The counties which witnessed particularly large increases in manufacturing GVA during the period were Dublin, Wicklow, Wexford, Cork, Westmeath and Mayo. It is interesting that it is not necessarily the counties which witnessed an increase in gross output which have witnessed an increase in gross value added. It is somewhat surprising that counties such as Wicklow, Waterford and Mayo show up strongly on this indicator, as they do not appear to be as dynamic based on the employment data examined previously. However, it is important to look at the base which these counties are coming from in interpreting these statistics. In some cases, the increase may not be as significant as it might appear looking at the percentage figure alone (e.g. the 47% increase in Mayo is from £200 million in 1995 to less than £300 million in 1998).

FIGURE 18 FIGURE 19



Source: Based on CSO Census of Industrial Production 1995, 1998

Figure 18 which presents the level of GVA relative to population in each county paints a similar picture to that of gross output. In the graphic, **Kildare**, **Tipperary South**, **Cork** and **Louth** all stand out and again, this can probably be attributed to the presence in these areas of some well recognised foreign-owned multinationals.

The issue which cannot be determined from the data as they stand is the extent to which differentials in the apparent GVA of manufacturing translate into real differences in wealth between counties. To some degree, these large differentials may not be as significant as they appear. In terms of describing the enterprise base, however, it is not so surprising that the counties at the opposite extreme, with levels of manufacturing GVA significantly less than their share of the population include **Meath**, **Wexford**, **Kerry**, **Leitrim**, **Laois** and **Roscommon**.

The percentage change in GVA highlights the regions and counties with large increases in GVA - many of these counties do not show up strongly in our previous analysis (Wicklow, Wexford, Mayo etc.) so the results are somewhat surprising and may reflect problems with county level GVA measurement. Less surprising given the trends in employment described earlier are the counties with little or no growth in manufacturing GVA or in some cases, actual decline. These include **Carlow**, **Tipperary North**, **Cavan**, **Louth** and **Roscommon**.

Table 5.3: Gross Value Added and Wages and Salaries per Person Employed in Manufacturing

	GVA per person	GVA per person	Percentage	Wages and	Wages and	Percentage
	in manufacturing in 1995	in manufacturing in 1998	change 1995-1998	salaries per person in 1995	salaries per person in 1998	change
	IR£000	IR£000	%	IR£000	IR£000	%
National Total	56.3	72.1	28.0%	15.1	17.5	15.8%
S&E Region	63.1	84.0	33.2%	16.1	18.6	15.4%
Dublin	68.1	96.2	41.2%	17.4	19.8	13.4%
Mid East	72.3	72.4	0.1%	14.4	17.0	18.3%
Kildare	99.9	78.9	-21.1%	14.6	18.0	23.7%
Meath	31.4	30.9	-1.8%	14.2	15.5	9.2%
Wicklow	66.7	101.3	51.9%	14.2	16.3	15.1%
South East	51.4	55.0	7.1%	15.0	17.6	17.6%
Carlow	42.2	38.5	-8.7%	13.2	16.0	21.6%
Kilkenny	50.7	65.5	29.0%	16.1	16.4	2.1%
Tipperary South	139.9	141.7	1.3%	15.4	22.4	45.9%
Waterford	37.0	38.9	5.1%	16.1	18.3	13.7%
Wexford	19.7	32.7	65.7%	13.2	14.6	10.7%
Mid West	48.0	47.5	-1.0%	15.6	18.4	18.4%
Clare	46.2	50.6	9.5%	16.8	19.3	15.0%
Limerick	51.1	49.3	-3.5%	15.4	18.7	21.7%
Tipperary North	41.2	34.2	-17.1%	13.7	15.5	13.2%
South West	68.8	121.0	76.0%	16.0	18.3	14.2%
Cork	75.9	134.5	77.2%	16.3	18.9	16.4%
Kerry	26.4	31.1	17.9%	14.7	14.6	-1.1%
BMW Region	38.1	39.8	4.4%	12.6	14.7	16.5%
Border	42.4	42.3	-0.3%	12.5	14.2	13.4%
Cavan	34.3	37.0	8.0%	14.5	15.9	9.5%
Donegal	16.4	24.6	50.0%	10.9	12.6	15.0%
Leitrim	16.0	18.5	15.3%	10.1	12.8	26.7%
Louth	94.6	76.9	-18.8%	14.3	16.4	15.3%
Monaghan	24.0	26.2	8.9%	11.8	12.8	8.5%
Sligo	29.4	27.1	-8.0%	12.6	13.6	8.0%
Midlands	26.8	35.2	31.2%	12.1	14.7	21.4%
Laois	15.4	20.4	32.6%	11.4	14.1	23.2%
Longford	19.0	27.3	43.8%	11.4	14.8	30.5%
Offaly	23.3	24.5	5.1%	10.5	12.7	21.1%
Westmeath	42.0	53.2	26.7%	14.6	16.5	13.6%
West	38.6	38.9	0.9%	13.1	15.4	17.3%
Galway	44.6	41.1	-7.9%	14.1	16.5	16.7%
Mayo	33.6	42.4	26.4%	11.7	13.7	16.8%
Roscommon	19.1	10.3	-46.0%	11.6	13.7	18.1%

Source: CSO Census of Industrial Production 1995, 1998

5.3 Disparities in Gross Value Added and Wages & Salaries Per Person Employed

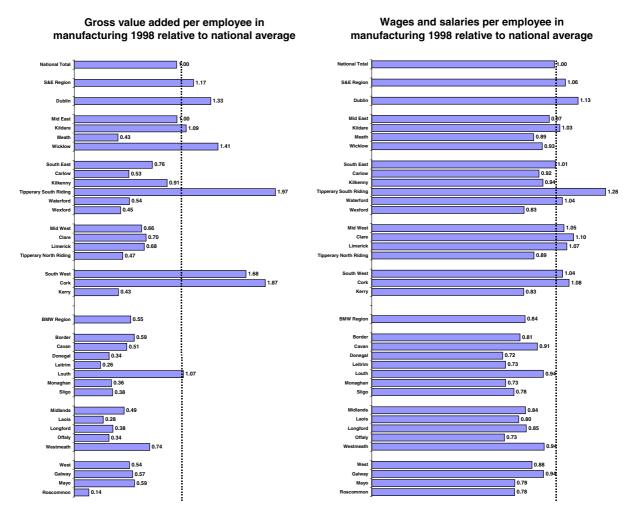
The aggregate levels of gross output and gross value added provide one perspective on the spatial distribution of manufacturing activity. In general, they paint a picture which suggests that activity is highly concentrated in a small number of counties. Most commentators recognise that this picture is somewhat distorted by a small number of foreign-owned multinationals with a high volume of recorded output (associated in some cases with rather modest levels of employment). This issue has always made it difficult to speak about productivity in manufacturing in a very meaningful way.

Bearing in mind this caveat, the data in Table 5.3 present figures on manufacturing GVA per person employed. The table shows manufacturing GVA per person employed in 1998 to be £72,100, an increase of 28% on the figure in 1995. There is a wide apparent differential between the Southern & Eastern region (£84,000) and the BMW region (£39,800).

Part of this differential is accounted for by the foreign-owned multinationals with extremely high levels of value added per employee as these plants are more likely to be located in counties in the Southern & Eastern region. Some of the differential would, however, reflect the reality that the sectoral orientation of the counties in the Southern & Eastern region is more likely to be towards the more "modern" component of manufacturing compared to that of counties in the BMW area (49% of employment in "advanced" sectors in S&E region compared to 32.5% in BMW region as per Table 3.4).

The other indicator presented in Table 5.3 is wages and salaries per employee. This is possibly an even more meaningful indicator than GVA per employee in getting at the true productivity differentials across the country. Focusing on the wages and salaries component of value added should strip out variations between regions/counties that are attributable more to the foreign-owned "outliers". Differences in wages and salaries per person employed should reflect more the value of the manufacturing activity which is being carried out in different regions/counties. These differentials must be due in part to a different skill composition in manufacturing across the country. The table shows that in 1998, wages and salaries per person employed averaged £18,600 in the Southern & Eastern region and £14,700 in the BMW region.

FIGURE 20 FIGURE 21



Source: Based on CSO Census of Industrial Production 1995, 1998

Figures 20 and 21 show GVA per person employed and wages and salaries per person employed across region/counties relative to the national average in 1998. Clearly, there is much more variation in GVA per employee with outliers such as Tipperary South and Cork. This massive variation disappears when we focus on the wages and salaries component of value added. It is interesting, however, that there is still a good deal of variation. Broadly, the BMW region has average wages and salaries below that of the Southern & Eastern region.

This is not a simple "across the board" rule however. What is particularly interesting is the presence of counties in the Southern and Eastern region where average wages and salaries per person employed are more similar to the norm in the BMW region (e.g. Meath, Wexford, Tipperary North, Kerry). Similarly, it is interesting to see that wages and salaries per person employed in some parts of the BMW region (Louth, Westmeath and Galway) are close to the national average and are similar to the norm in the Southern & Eastern region.

Table 5.4: Expenditure on In-house Research and Development 1997

	Proportion of enterprises with R&D spend >£100k in 1997	Business Expenditure on R&D (BERD) in 1997 (excl. outliers)	National composition of BERD in 1997	National composition of population
National Total	14%	475,687	100.0%	100.0%
S&E Region	15%	386,814	81.3%	73.4%
Dublin	16%	172,631	36.3%	29.2%
Mid East	13%	38,453	8.1%	9.6%
Kildare	15%	21,891	4.6%	3.7%
Meath	13%	6,568	1.4%	3.0%
Wicklow	12%	9,994	2.1%	2.8%
South East	11%	33,589	7.1%	10.8%
Carlow	12%	6,338	1.3%	1.1%
Kilkenny	7%	1,895	0.4%	2.1%
Tipperary South	20%	5,490	1.2%	2.1%
Waterford	11%	9,378	2.0%	2.6%
Wexford	8%	10,488	2.2%	2.9%
Mid West	19%	69,875	14.7%	8.7%
Clare	27%	34,213	7.2%	2.6%
Limerick	18%	33,209	7.0%	4.6%
Tipperary North	7%	2,453	0.5%	1.6%
South West	14%	72,266	15.2%	15.1%
Cork	15%	57,275	12.0%	11.6%
Kerry	9%	14,991	3.2%	3.5%
BMW Region	14%	88,873	18.7%	26.6%
Border	14%	38,435	8.1%	11.2%
Cavan	13%	4,201	0.9%	1.5%
Donegal	12%	7,607	1.6%	3.6%
Leitrim	17%	1,164	0.2%	0.7%
Louth	16%	12,237	2.6%	2.5%
Monaghan	13%	8,184	1.7%	1.4%
Sligo	14%	5,042	1.1%	1.5%
Midlands	9%	9,785	2.1%	5.7%
Laois	10%	1,692	0.4%	1.5%
Longford	7%	1,429	0.3%	0.8%
Offaly	5%	1,551	0.3%	1.6%
Westmeath	14%	5,113	1.1%	1.7%
West	17%	40,653	8.5%	9.7%
Galway	23%	35,446	7.5%	5.2%
Mayo	6%	3,159	0.7%	3.1%
Roscommon	17%	2,048	0.4%	1.4%

Source: Forfás Survey of Business Sector Research and Development, 1997

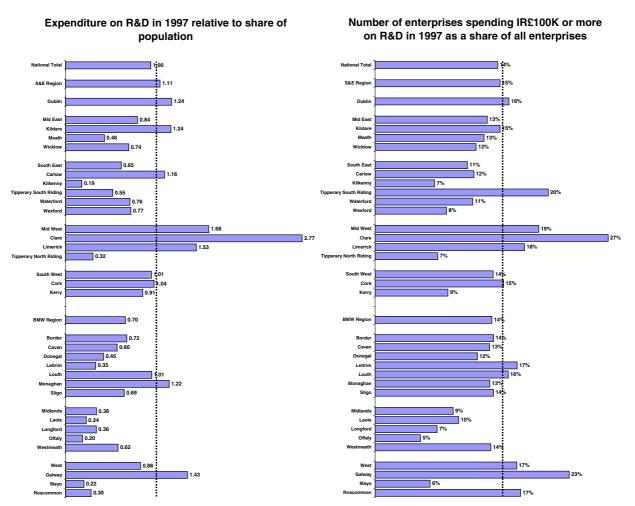
5.4 Spatial Distribution of Research and Development Investment

The final set of indicators to be examined in this section relates to performance of in-house research and development. This provides another perspective on the nature of the enterprise base across the regions as by its nature, investment in research and development can be viewed as a proxy for technological sophistication. R&D investment is considered to be a good indicator of strong, knowledge-based enterprise activity which is likely to be more sustainable than other kinds of manufacturing and traded services activity. It is documented in other studies that companies which perform research and development tend to survive longer and grow more than their non-R&D performing counterparts .

The first indicator shows that 14% of enterprises had expenditure of more than £100,000 on in-house research and development in 1997. The counties that stand out most on this measure are Clare and Galway. Clare tends to stand out on a number of measures and this is likely to be due to the concentration of firms in the Shannon region. It is quite plausible that there would be a higher concentration of R&D performers in this area compared to the national average. Other urban areas such as Dublin, Cork and Limerick have a proportion of R&D performers above the national average but not much higher than the 14% average.

Aggregate expenditure on in-house research and development (BERD) is highly impacted by a small number of very large spenders (in relative terms). These companies have been removed from the analysis contained in Table 5.4 so that regions/counties are not distorted by the presence of one large spender. The table shows that (excluding the largest spenders), £475 million was spent by industry on in-house R&D in 1997 (including those spending below £100,000). Over 80% of this expenditure took place in the Southern & Eastern region and less than 20% in the BMW region.





Source: Forfás Survey of Business Sector Research and Development, 1997

Figure 22 provides a graphical representation of the expenditure data by showing the level of spend in each region/county expressed relative to its population. Clare shows up as an outlier by having a level of expenditure which is disproportionate with its population. Limerick and Galway also appear as "outliers". The counties with a level of R&D expenditure significantly below their share of the population are Kilkenny, Tipperary North, Donegal, Leitrim, Laois, Longford, Offaly, Mayo and Roscommon.

Figure 23 provides complementary information which shows the number of companies spending more than £100,000 on in-house R&D in 1997 expressed as a percentage of the number of enterprises in each region/county. Clare and Galway are two outliers here and this is consistent with the expenditure data. Counties with a small number of R&D performers relative to their base of enterprises include Kilkenny, Tipperary North, Longford, Offaly and Mayo.

In summary, therefore, the spatial analysis of in-house research and development activity is broadly in keeping with the employment and output patterns (and in particular, those relating to more "advanced" sectors) which have been presented elsewhere in this report.

Table 6: Overview of Sectoral Composition and Productivity Indicators

Wages and salaries per person employed in manufacturing 1998	****	****					*****	*****		· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·		****			*****	****
Share of manufacturing Gross Value Added relative to population	******	*******	***********	****			*****	*****			****		****	· · · · · · · · · · · · · · · · · · ·		********	*****
Percentage change in gross output 1995-1998	*****		**********	******	******	******	*****				· · · · · · · · · · · · · · · · · · ·		******		******		
percentage point change in share of employment in advanced sectors	****		**********			*****	*****	*****		*****	经验证证证证证证证证证			*****	*****		
Share of employment in "advanced" sectors	· · · · · · · · · · · · · · · · · · ·		*********	****	****	****				· · · · · · · · · · · · · · · · · · ·	经验证证证证证证证证证		****				*****
Percentage change in total employment 1995-1999	******	******	*********	******	******		******	*****			*****	******				*****	
Proportion of plants with 50+ employees which are in "advanced" sectors	· · · · · · · · · · · · · · · · · · ·		******	*****	******	*****	*****			· · · · · · · · · · · · · · · · · · ·	*************************************		****				*****
Proportion of plants with 50+ employees		****		*****			*****		*****	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	安林林林林林林林林林	*****	安安安安安安安安安		****	****
Number of plants (5+ employees) relative to population		****					*******		*******	*******		经验证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证证		****	*****	*****	
Intl. traded Services (17%)	39%	%9	3%	17%	2%	3%	2%	3%	2%	12%	%6	%0	%6	14%	%0	4%	1%
Electrical, Electronics, Optical Equipment (20%)	15%	40%	13%	13%	3%	%0	3%	20%	18%	31%	46%	15%	23%	%9	%8	13%	2%
Metal Products, Machinery (15%)	10%	%6	15%	%2	28%	19%	14%	22%	29%	24%	18%	14%	%6	23%	16%	2%	35%
Chemicals, Rubber, Plastics, Non-metallic minerals (15%)	%6	18%	19%	29%	13%	13%	36%	29%	%6	17%	%2	792	22%	12%	28%	13%	11%
Food, Drink, Textiles, Wood, print, Other (34%)	27%	798	21%	35%	24%	%99	46%	798	41%	17%	19%	44%	36%	45%	48%	65%	21%
	Dublin	Kildare	Meath	Wicklow	Carlow	Kilkenny	Tipperary SR	Waterford	Wexford	Clare	Limerick	Tipperary NR	Cork	Kerry	Cavan	Donegal	Leitrim

Table 6: Overview of Sectoral Composition and Productivity Indicators (continued)

Food, Drink, Textiles, Wood, print, Other (34%)	Chemicals, Rubber, Plastics, Non-metallic minerals (15%)	Metal Products, Machinery (15%)	Electrical, Electronics, Optical Equipment (20%)	Intl. traded Services (17%)	Number of plants (5+ employees) relative to population	Proportion of plants with 50+ employees	Proportion of plants with 50+ employees which are in "advanced" sectors	Percentage change in total employment 1995-1999	Share of employment in "advanced" sectors	percentage point change in share of employment in advanced sectors	Percentage change in gross output 1995-1998	Share of manufacturing Gross Value Added relative to population	Wages and salaries per person employed in manufactur- ing 1998
41%	%8	27%	20%	%4	经验证证证证证证证证证			· · · · · · · · · · · · · · · · · · ·					
%92	11%	%8	4%	%	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		安安安安安安安安安安	· · · · · · · · · · · · · · · · · · ·			经存款 经存款 经存款 化二甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基甲基
22%	16%	29%	30%	2%									· · · · · · · · · · · · · · · · · · ·
46%	24%	23%	2%	2%	*****		*****	****	*****	*****	***********	经验证证证证证证证证证	
%09	%8	20%	11%	%	*****			***********	*****	*****	***********		
36%	18%	20%	792	%0		*****	*******	*****		*******		*****	*******
25%	20%	20%	25%	10%				****		******	****		
30%	%9	13%	39%	11%	****	*******	****	*******	****	*****	***		
38%	16%	22%	1 9%	2%		*****							*********
25%	33%	%8	2%	3%	************	****					************	****	****

6 Sectoral Structure and Productivity Inter-linkages

6.1 Introduction

From the review of data in the previous sections, it is now intended to explore any cyclical or other relationship between sectoral composition and productivity. This will act as a prelude to examining any consequent relationship between sectoral structure and various stores of infrastructure that might be sustaining a particular structure, enhancing it or indeed restraining it.

Turning to the issue of sectoral composition and productivity linkages generally, Table 6 was devised to indicate the relative strengths of each county in terms of sectoral structure compared to a limited number of indicators as to the internal dynamics of each county.

6.2 Nature of the Analysis

In each case, the variables under columns 1-14 have been statistically analysed. For columns 1-6, the objective was to determine the three largest sectors of employment. In columns 7-14 the objective was to determine values in quartiles. With these columns the table illustrates counties that are represented in the uppermost quartile in blue and the lowest quartile in red. This approach to the analysis is in no way intended to attribute merit or otherwise, but to determine broad headings under which useful spatial comparisons may be made.

6.3 What the Columns Describe

- Columns 1-5 indicate for each county, above national average contents of various employment categories derived from an amalgamation of the 11 sectors in Table 3.4 into five groupings. (Grouping 1: Food+Drink/ Textiles+ Cloth/ Wood/ Publishing+Other) (Grouping 2: Chemicals+ Pharmaceuticals/ Rubber+Plastics / Non Metallic Minerals) (Grouping 3: Metal Products/Machinery/Transport Equipment) (Grouping 4: Electronic Equipment) (Grouping 5: Internationally Traded Services) This displays visually, the strongest sectors for each county derived from the data in Section 3.4.
- Columns 6-8 indicate in broad terms, plant structure in terms of emphasis in size and in "advanced sectors".
- Columns 9-11 indicate employment dynamics in terms of recent percentages of employment change and in advanced sectors.
- Columns 12-14 indicate productivity values such as % change in gross output 1995-1998, GVA relative to population levels and wages/salaries

In terms of the primary data itself and the simple method of comparison described above and depicted in Table 6, overall and specific comments are outlined below.

6.4 Sectoral Structure and Productivity: Overall Trends Apparent

The data referred to in this figure have been considered in the context of establishing any relationship between the fixed characteristics of sectoral structure in a county at a given point and the dynamic performance of counties over a confined time period.

In this approach there are many limitations, including the fact that no account is being taken of sectoral dynamics within a county in the time horizon under study.

Notwithstanding such limitations, this analysis is considered to offer some useful insights.

6.4.1 Spatial Trends

The counties containing major cities or urban areas, namely Dublin, Cork, Limerick, Galway and Waterford seem to have a robust performance in terms of productivity, gains in output etc that persists regardless of their sectoral architecture. Nonetheless, these areas seem to be more broadly based in sectoral terms and are particularly strong in "new economy" areas such as chemicals, electronics, internationally traded services etc.

This raises the consequent issue in terms of whether other factors are at play in terms of clustering, economies of scale and so on. This goes beyond the scope of this study to analyse but it remains an intriguing question nonetheless.

The overwhelmingly dominant position of Dublin in terms of its productivity scores, its share of national output and so on is striking. This confirms the relative importance of the health of the "Dublin" economy to the national picture.

Groups of counties tend to display co-relations in terms of sectoral architecture and productivity indicators. Stronger areas include principally the main urban areas of the state as described above. Areas where weaker performances include the midlands and particularly more southerly midlands counties, the south-east and the border counties.

6.4.2 Sectoral Trends

The continuing significance of the food, drink sectors to virtually all sectors is also striking. However, it appears that a relative position of dominance of this sector in a given county, unbalanced by other sectors, is usually accompanied by a sluggish productivity performance over time. Many Midlands counties and especially Roscommon, display this.

In reverse to the above, counties that are not dependent on the food and drink sector and have diversified away from this, appear to perform well on productivity indicators, e.g. Clare, Westmeath and Galway. Proximity to a major urban area may be a factor here also.

Though not represented in Figure 24, from the data in Section 5, Research and Development (R+D) activity appears to be relatively homogenous, however, of interest is the trend whereby border, midlands and south-eastern counties are weaker than others.

6.5 Sectoral Structure and Productivity: Specific County Level Comments

The contrast within the Southwest between Kerry and Cork is notable. This is probably not surprising since the comparison here is between an area that contains effectively a city-region and one that is predominantly rural.

The performance of Wicklow is notable also in terms of diversification and strong performances in productivity indicators. This may be linked with the establishment of information technology type activities in the parts of Wicklow that are part of or adjacent to the Dublin city area. This contrasts with Meath, which exhibits less dynamic characteristics.

The relevance of "other factors" to temporal performance of productivity is exemplified by the part similarities between Longford and Sligo in terms of sectoral emphasis yet very different productivity outcomes.

The recurrent positions of Meath, Laois and Wexford as counties with a weaker base and poor productivity gains (with the part exception to this latter element for Wexford) is notable. Meath continually stands in stark contrast to its nearest neighbour Kildare. To what extent Kildare's stronger performance reflects the dominant presence of two major IT plants (Intel and Hewlett-Packard) is open to speculation.

Clare exhibits a more broadly based sectoral structure with top quartile results across virtually all indicators. However, it is to be anticipated that virtually all of this is bound up in the Ennis-Limerick corridor and especially Shannon Industrial Estate.

The results also indicate Galway having a more broadly based sectoral structure and strong gains in jobs and productivity.

Louth appears to "buck" the trends of its border neighbours in terms of a more broadly based sectoral structure, stronger output growth but curiously, lower job gains. In terms of the positives here, presence on the Dublin-Belfast corridor and educational facilities may be factors here.

Some of the border (and midland) counties seem to contain a larger number of small firms and record lower quartile productivity indicators. This might suggest a presence of a strong small to medium enterprise culture (SME) albeit one that is not demonstrating the type of productivity and employment gains experienced in other areas.

6.6 Towards a Typology of Spatial Trends

From the above data and broad conclusions, it is possible to perhaps intuitively derive a typology or classification of counties on the basis of:

- The extent to which the employment base has diversified and is well represented in "knowledge based economy" areas,
- The presence of local specialities in sectoral structure,
- · The level of performance in terms of productivity gains,
- The presence of "other factors" such as urban multipliers, economies of scale etc that appear to be possibly underscoring relative strength.

The county level data has been considered against these "benchmarks" to develop the "typology" of county level groupings below. It is accepted that this is somewhat a crude mechanism but one that nonetheless gives an overall impression of spatial trends.

Considering the data in depth indicates that in spatial terms, counties can probably be grouped into four categories:

- A category including urban counties that comprise of, or contain city-regions. In these
 areas, sectoral composition is more evenly distributed and broadly based, productivity
 growth is strong and other factors (such as multipliers), perhaps from strong stores of
 infrastructure, might be present.
- A category of diversifying coastal rural or "adjacent to urban" counties, exhibiting an
 employment base that is broadening. This includes Kerry, Clare, Westmeath and to
 some extent, Mayo and Donegal.
- 3. A category of rural and "adjacent to urban" traditionally stronger counties that have yet to fully diversify their employment base and which are not as yet, experiencing marked productivity gains as a result. This includes areas such as Meath and Wexford, Carlow, Kilkenny and to some extent Laois.
- 4. A category of counties where a strong small-medium enterprise culture is extant but where diversification, economies of scale and reliance on traditional sectors is extant. This includes much of the Border area, with the exception of Louth, parts of the west and south midlands and counties such as Longford, Roscommon, Tipperary North Riding.

These categories confirm the overall purpose of this study in identifying clear spatial patterns in enterprise location as well as the store of future potential from productivity indicators. It will be critical to build on this analysis in the next stage of the NSS to:

- · Unearth any parallels with the outputs from other studies and
- Build towards the Policy Paper on Enterprise.

Research Task 6: Enterprise Employment and Productivity Trends

Implications for Spatial Policy

This paper sets out to explore spatial trends in enterprise in Ireland and confirms the merit in its purpose by establishing clear patterns.

A Typology of Spatial Trends

From the data analysed in research task 6 and broad conclusions developed from this, it is possible to perhaps intuitively derive a typology or classification of counties on the basis of:

- The extent to which the employment base has diversified and is well represented in "knowledge based economy" areas,
- The presence of local specialities in sectoral structure,
- The level of performance in terms of productivity gains,
- The presence of "other factors" such as urban multipliers, economies of scale etc that appear to be possibly underscoring relative strength.

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It is beyond the scope of this study to establish authoritatively any causality between these groupings and any obvious differences in stores of infrastructure, whether physical, economic, social and so on. Indeed it is difficult to establish the direction of any possible causality i.e. whether infrastructure is provided in response to spatial patterns or spatial patterns being influenced by the provision of infrastructure.

Nonetheless, the identification of spatial patterns in enterprise does offer an interesting perspective on the development of policies in the NSS, in particular, how relative strengths may be capitalised on and weaknesses addressed.

Implications for Spatial Policy

In this section it is intended to explore what might be taken out of the above analysis in Stage Three of the process of preparing the NSS, under broad headings. If we ask the question, "what does the above analysis say of relevance to the framing of future policy?" the following areas of interest arise.

- First of all, it appears that there are clear patterns of economic activity going on, not
 only geographically, in terms of differences between both urban and rural areas, but
 also sectorally.
- There also seem to be clear patterns in terms of where foreign industry seems to be located near urban areas. As these types of activity are free in location option terms when entering the country, this raises issues as to what drives this process. For example, to what degree is this led by enterprise promotion policies or are there clear preferences going on here?
- There is perhaps a cyclical and iterative relationship between stores of different types
 of infrastructure and enterprise activity. The direction (if any) of causality and the
 proper establishment of causality itself, is something that should be addressed in
 Stage Three of the process in the policy paper on "Development Dynamics"
 perhaps.
- Outside of the dominant position of Dublin in enterprise terms, the vitality of the
 economies of the Cork, Limerick and Galway areas is a resource that could be built
 upon. Considering the substantial academic and other work on "agglomeration
 economies" an interesting question is raised in terms of the capacity for binding these
 centres closer, by upgrading of transport and communications links.
- There seems to be an emergence of potential in counties "adjacent to urban areas" that might be demonstrating a willingness to build upon proximity to the Dublin area particularly.
- Mirroring findings in other research tasks in the NSS, such as rural and urban structure, there seems to be a tier of counties such as Roscommon, Tipperary North Riding, Laois and to some extent Offaly, where what might be termed the "tide of reinvention and diversification" has yet to penetrate. It might be that in such areas, a process of confidence building is required.

- There are also traditionally stronger counties that may need restructuring in the future bearing in mind losses of on-farm employment.
- Finally, the western coastal fringe counties that appear to be diversifying, must
 address the identification of those areas that deliver perhaps a "quality of life"
 advantage in terms of attracting investment, and ensure that such factors are
 conserved and enhanced.